



Department of Corrections Budget Hearing

February 11, 2009



South Dakota Department of Corrections

Staff Present:

Tim Reisch

Laurie Feiler

Doug Weber

Doug Herrmann

Scott Bollinger

Darwin Weeldreyer

Richard Decker

Michael Winder

Cabinet Secretary

Deputy Secretary

Director of Prison Operations

Director of Juvenile Services

Director of Operations

Director of Community Service

Finance Administrator

Communications & Information Mgr.



Department Priorities



Top Five DOC Priorities

- 1. To protect the citizens of South Dakota by providing safe and secure facilities for juvenile and adult offenders committed to our custody.**
- 2. To provide effective community supervision to offenders upon their release.**
- 3. To employ evidence-based practices to maximize opportunities for rehabilitation.**
- 4. To further reduce our reliance on out-of-state residential juvenile programs.**
- 5. To establish a permanent minimum-custody facility in Rapid City.**



Rapid City Minimum Unit Background Information

- **2003 Session: House Bill 1280 passed to add 792 beds to state prison system**
 - 192 MAX custody beds to the Jameson Annex in Sioux Falls
 - 400 LOW-MED custody beds at Mike Durfee State Prison
 - **200 MIN custody beds in the Black Hills**



Rapid City Minimum Unit Background Information

- **February 2004: Temporary Unit opened in Rapid City**
 - Located at 2317 Creek Drive
 - **Bed capacity is 102**
 - Was to be in operation for just 18 months





Rapid City Minimum Unit Background Information

- **2004-2006: Numerous potential sites for a new minimum custody unit were reviewed**
 - Purchase – rescission of 15 acre parcel North of the Flying J Truck Stop
- **2007 Session: DOC introduced HB 1060 to appropriate funds to purchase land adjacent to the temporary minimum unit currently in operation**
 - Mayor Shaw agreed to sell land south of the Rapid City Landfill to the DOC for \$1.00
 - **HB 1060 was amended to authorized purchase of up to 30 acres from the City of Rapid City**

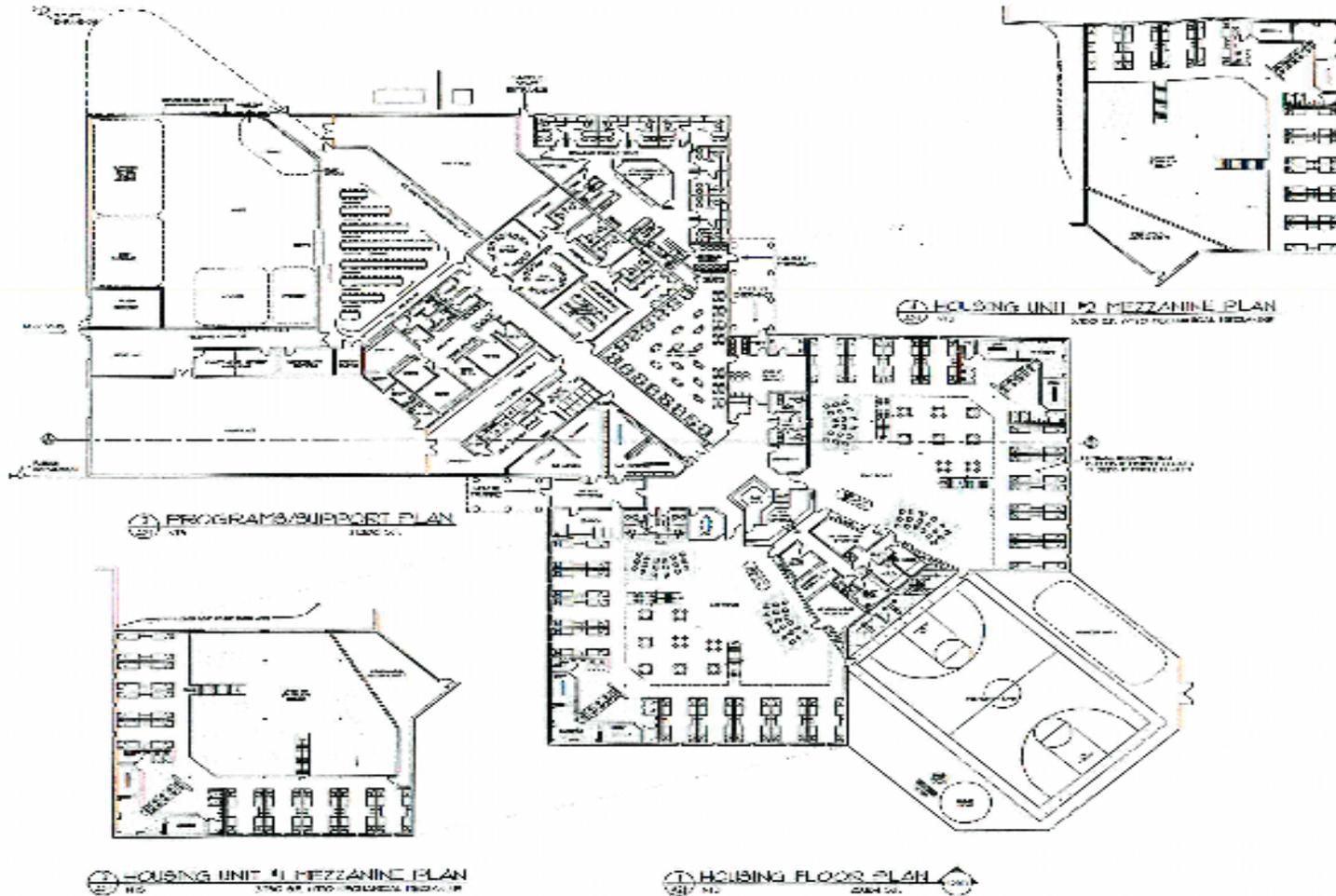


Rapid City Minimum Unit Background Information

- **June 2008: Pennington County expresses interest in entering into a partnership with the state on a minimum custody – work release facility**
- **June 2008: DOC and OSE interviewed architectural firms. ARC International hired**
- **Late Summer 2008: Pennington County advises us they plan to stay where they are**
- **November 2008: Schematic design presentation was made**



Rapid City Minimum Unit Background Information



ARC
ARCHITECTURAL RECORDS
CORPORATION
1000 EAST 10TH AVENUE
SOUTH DAKOTA 57105-1000

ARCHITECT
BOB ADAMBY
ARCHITECTURAL RECORDS
CORPORATION
1000 EAST 10TH AVENUE
SOUTH DAKOTA 57105-1000

CIVIL ENGINEER
MORRIS ENGINEERING INC.
1000 EAST 10TH AVENUE
SOUTH DAKOTA 57105-1000

MECHANICAL ENGINEER
MORRIS ENGINEERING INC.
1000 EAST 10TH AVENUE
SOUTH DAKOTA 57105-1000

ELECTRICAL ENGINEER
MORRIS ENGINEERING INC.
1000 EAST 10TH AVENUE
SOUTH DAKOTA 57105-1000

MECHANICAL/ELECTRICAL ENGINEER
SKYLINE
CORPORATION
1000 EAST 10TH AVENUE
SOUTH DAKOTA 57105-1000

LANDSCAPE ARCHITECT
WYLLIANCE, INC.
1000 EAST 10TH AVENUE
SOUTH DAKOTA 57105-1000

**PRELIMINARY
NOT FOR
CONSTRUCTION**

**SD D.O.C.
MINIMUM
SECURITY UNIT
RAPID CITY, SOUTH DAKOTA**

FLOOR PLAN

A2.1



Rapid City Minimum Unit Background Information

- **The construction estimate - \$15.5 million.**
 - The cost to extend utilities **\$ 2,392,677**
 - The cost for building construction **\$ 13,089,387**
- **DOC made it public that we were looking for other less costly options.**
 - **Cannot afford the \$15.5 million project**
 - **General funds not available for the project**
 - **Utility costs at landfill site cannot be justified**
- **We traveled to Rapid City on January 7th to look at prospective properties**



Rapid City Minimum Unit Background Information

- **As of 1/26/2009, there were 3,033 state adult male inmates in the South Dakota prison system**
 - 608 of them (20%) were sentenced from Pennington County
 - 926 of them (30.8%) were sentenced from the Black Hills area (Pennington, Lawrence, Meade, Custer, Butte and Fall River Counties)
 - Of the 926 inmates sentenced from these Black Hills counties, **231** are currently minimum custody and **40** are in the Community Transition Program (CTP)
 - **Ideally, all 271 of these minimum custody and CTP inmates should transition back to the community through a Rapid City-based unit**

Elk Vale Road Property





Elk Vale Road Property

- 30,000 square foot light industrial building on 5.021 acres of land along the Hwy 16 bypass**
- Highly efficient geothermal heating system**
- Fire suppression sprinkler system throughout the building**
 - 8" water service**
- Can be renovated to initially house 256 (*easily expandable to 384*) minimum custody inmates, kitchen, laundry, and needed programming space**
- It will also accommodate the Rapid City Parole Offices**
 - We currently lease office space for \$23,769/year**



Rapid City Minimum Unit Project Cost Estimate

Building & land purchase (<i>appraised at \$3,385,000</i>)	*\$2,438,000
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Site work	\$50,000
Main level remodel / finish of 30,000 sf @ \$60	\$1,800,000
New construction mezzanine 10,000 sf @ \$75	\$750,000
Bathroom additions 3,840 sf @ \$150	\$576,000
Warehouse addition 3,000 sf @ \$50	\$150,000
Kitchen/laundry equipment	\$100,000
A&E fees and contingency	\$110,000
OSE Fees	\$26,000
Total	\$6,000,000

* Purchase price per terms of agreement signed by Secretary Reisch on February 6, 2009



Rapid City Minimum Unit Bond Payments on \$6 million

Bond Terms:	Annual Payment
25 Year @ 6.0%	\$ 463,897
25 Year @ 5.9%	\$ 459,505
25 Year @ 5.8% <i>(Current market rate)</i>	\$ 455,135
25 Year @ 5.7%	\$ 450,780



Rapid City Minimum Unit Business Plan

Cancellation of current RCMU lease	\$59,744
Cancellation of current Parole Office lease	\$23,769
Private Sector PI supplemental fee increase	\$85,000
Work Release supplemental fee increase	\$46,000
Reduced contracts for minimum beds	<u>\$262,800</u>
Potential Bond Payment	\$477,340

Annual Bond Payment Needed @ the 5.8% Rate \$455,135



Rapid City Minimum Unit Architect's Rendition – Front View





Rapid City Minimum Unit Architect's Rendition – Rear View





Budget Presentation

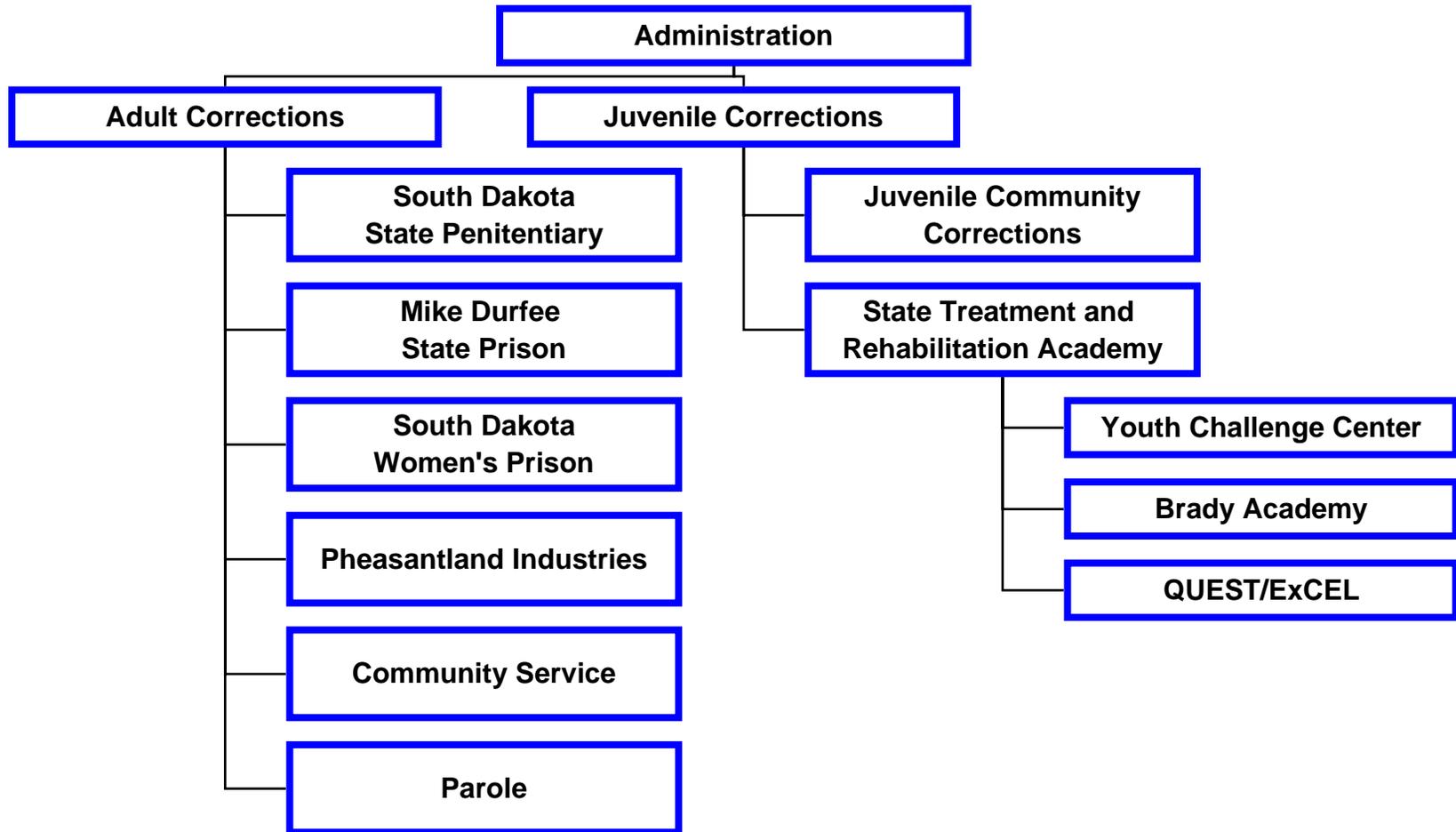


Mission Statement

To protect the citizens of South Dakota by providing safe and secure facilities for juvenile and adult offenders committed to our custody by the courts, to provide effective community supervision to offenders upon their release and to utilize evidence-based practices to maximize opportunities for rehabilitation.

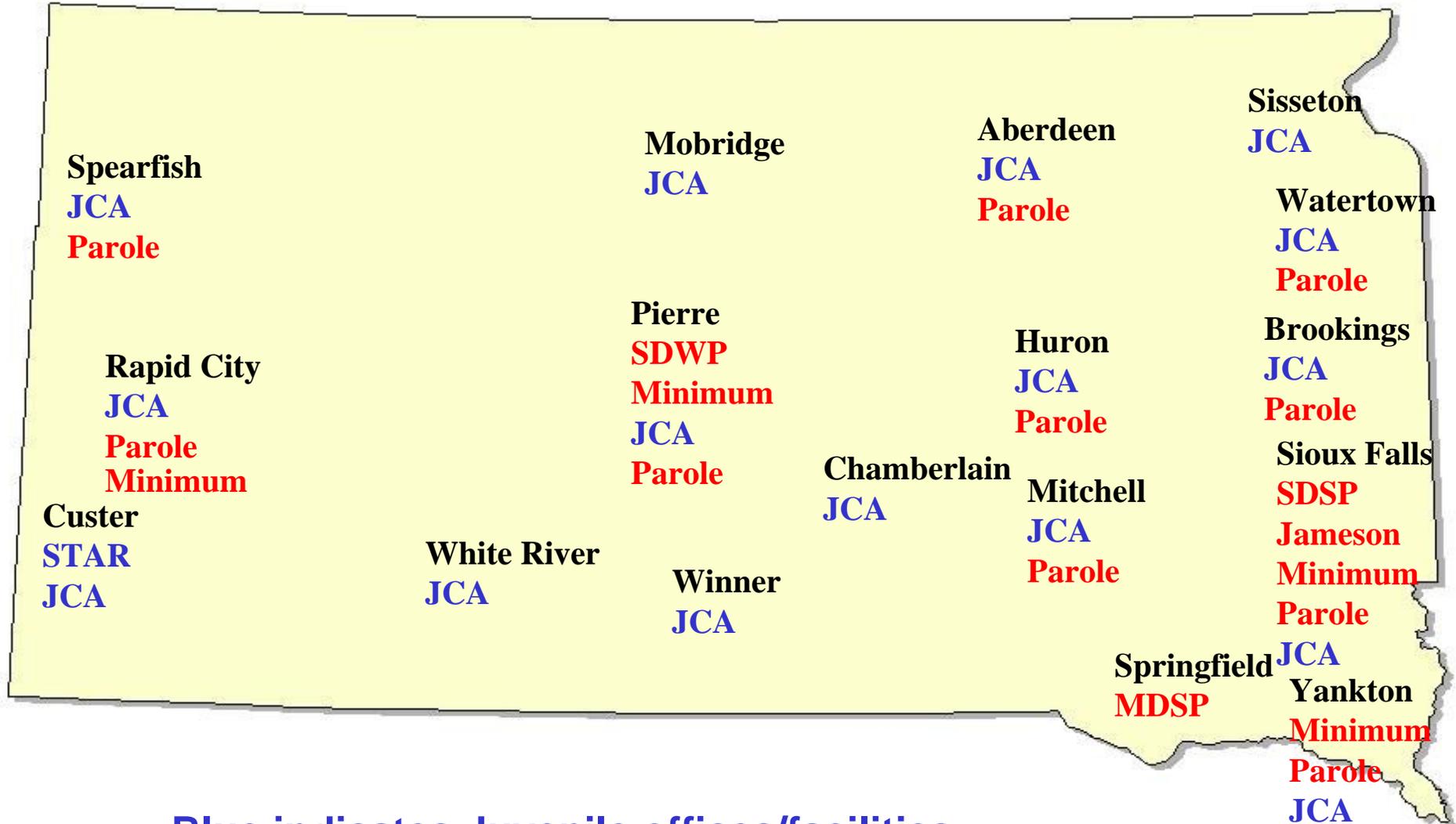


Department of Corrections





Department of Corrections Facilities/Locations

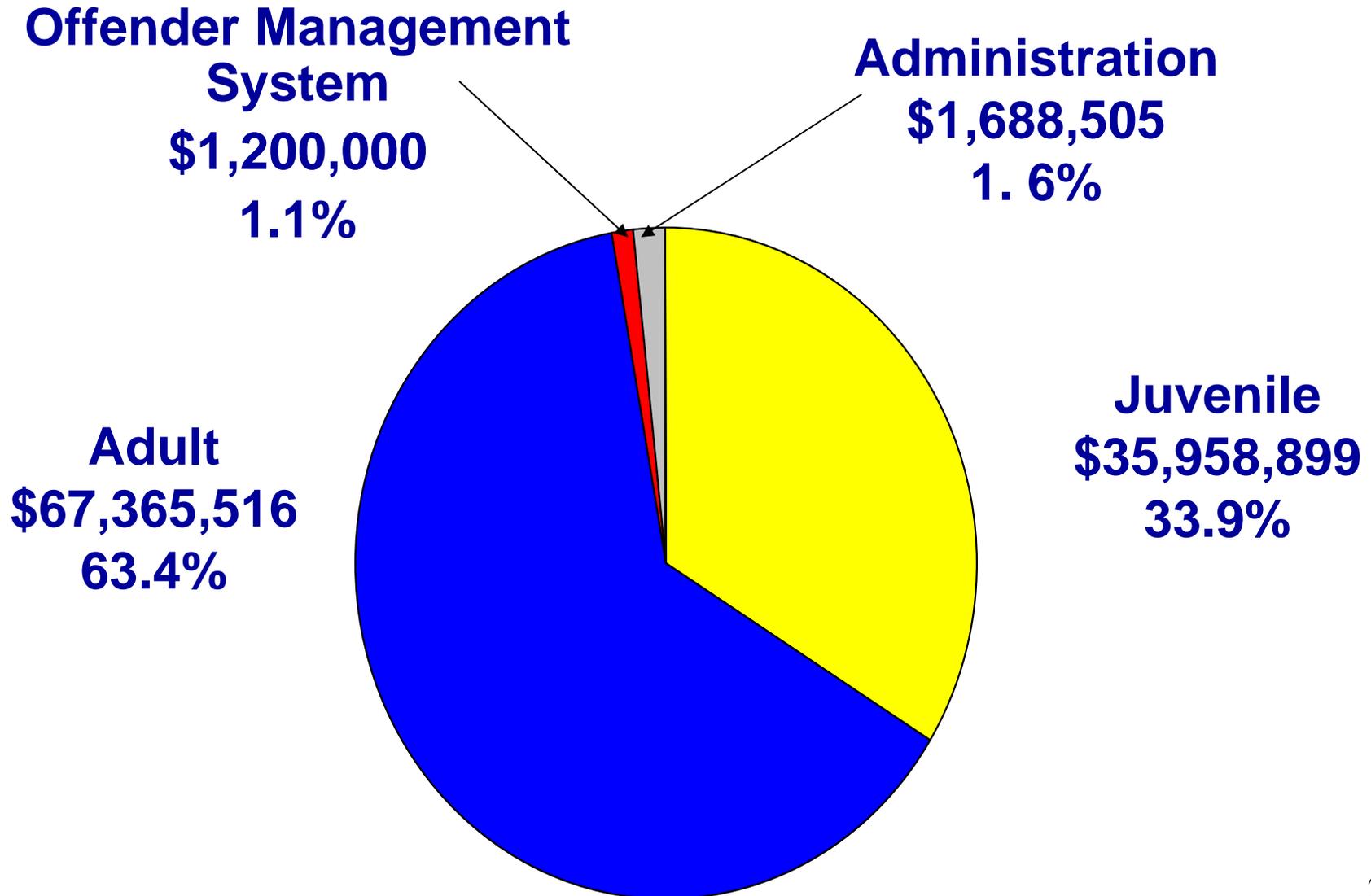


Blue indicates Juvenile offices/facilities
Red indicates adult offices/facilities



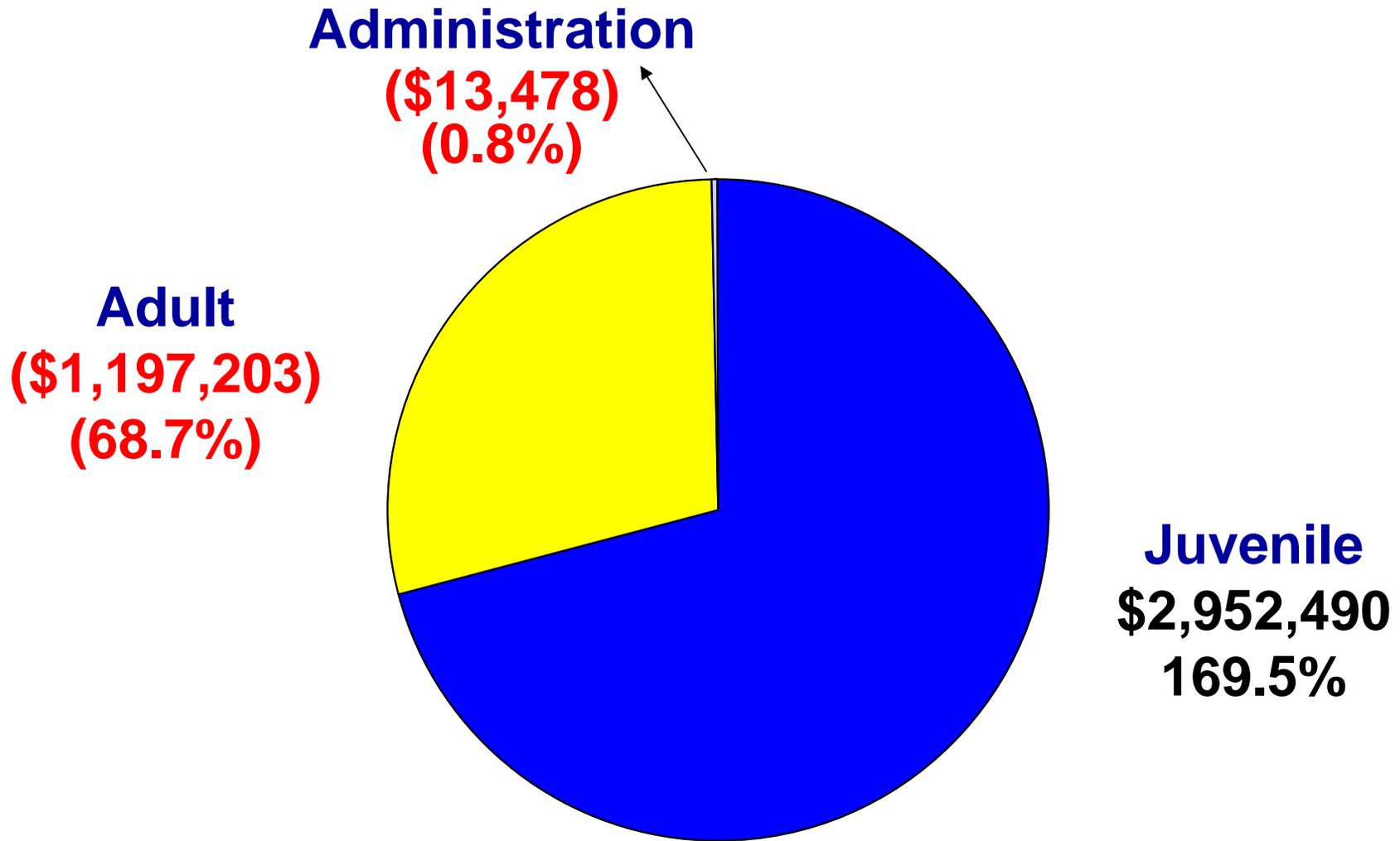
FY2010 Governor's Recommended Budget

\$106,212,920





FY 2010 Governor's Recommended General Fund Increase \$1,741,809

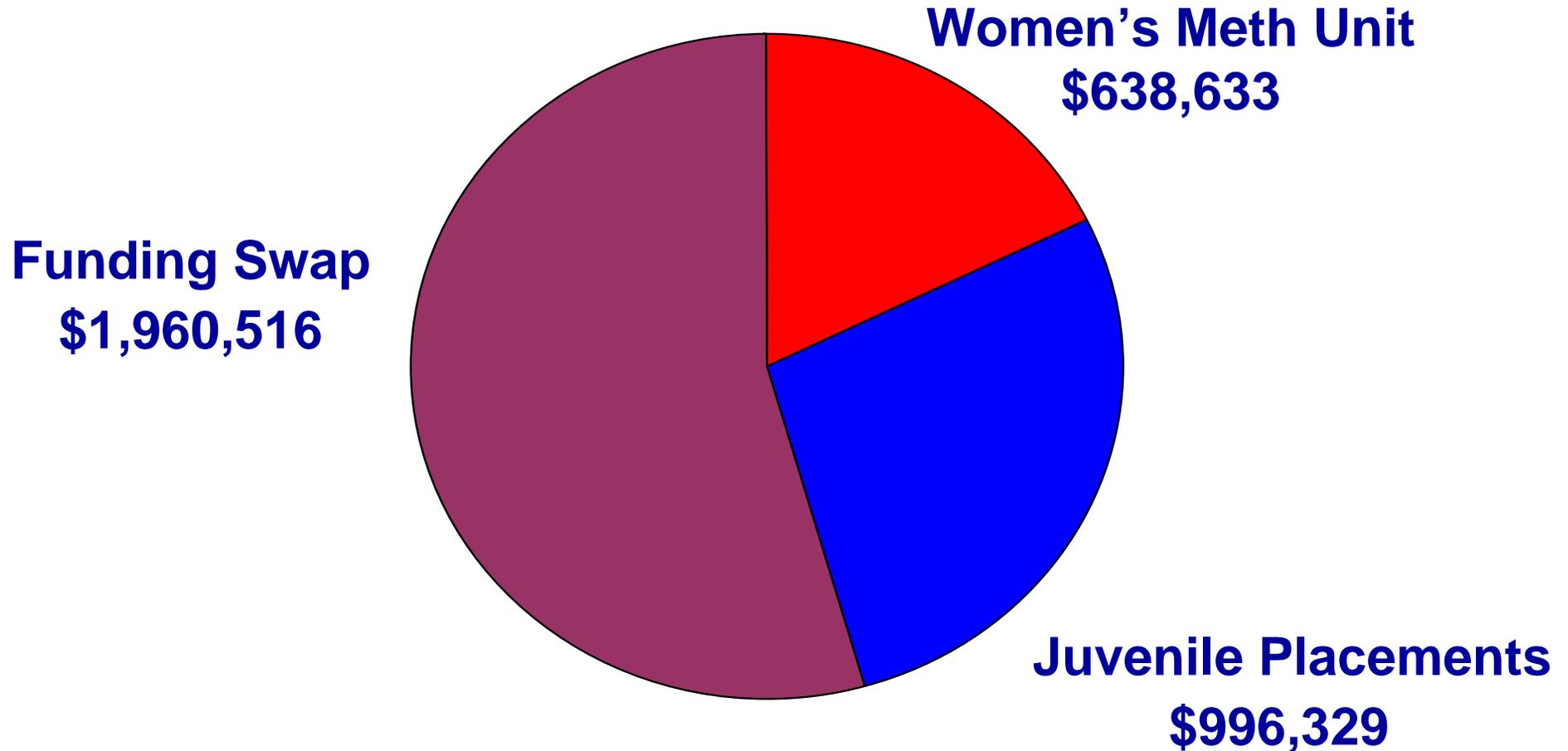




Department of Corrections

FY10 Major General Fund Budget Changes

\$1,741,809



Balance of DOC is reduced (\$1,853,669).



Department of Corrections FY 2010 FTE Request

Location	FTE	Program
Senior Secretary	(.5)	Administration
Sex Offender Therapist	(1.0)	Administration
Teacher	(1.0)	Mike Durfee State Prison
Secretary	(1.0)	Mike Durfee State Prison
Teacher	(1.0)	State Penitentiary
Associate Warden	(1.0)	State Penitentiary
Women's Meth Unit	9.0	Community Services
Closing Redfield Minimum	(13.0)	Community Services
Transition Case Manager	(1.0)	Parole Services
Parole Agent	(1.0)	Parole Services
Juvenile Corrections Agent	(1.0)	Juvenile Community Corrections
Total	(12.5)	



South Dakota Department of Corrections Percentage of Budget/FTE Change

Fiscal Year	Total Budget	% Change from Prior Year	FTE	% Change from Prior Year
2004	\$77,210,524	8.86%	797.1	0.92%
2005	\$82,718,618	7.13%	814.4	2.17%
2006	\$91,238,712	10.30%	855.0	4.99%
2007	\$93,047,394	1.98%	884.4	3.44%
2008 *	\$102,442,779	10.10%	906.5	2.50%
2009 *	\$108,609,644	6.02%	910.5	0.44%
2010	\$106,212,290	-2.20%	889.0	-2.40%

***Includes special appropriation and FTE for Intensive Meth Program.**



Department of Corrections Office of Administration

- **Administration**
- **Inmate Medical Services**
- **Juvenile Justice and Delinquency Prevention**
- **Classification, Transfer and Scheduling**
- **Sex Offender Management**
- **State Training School**

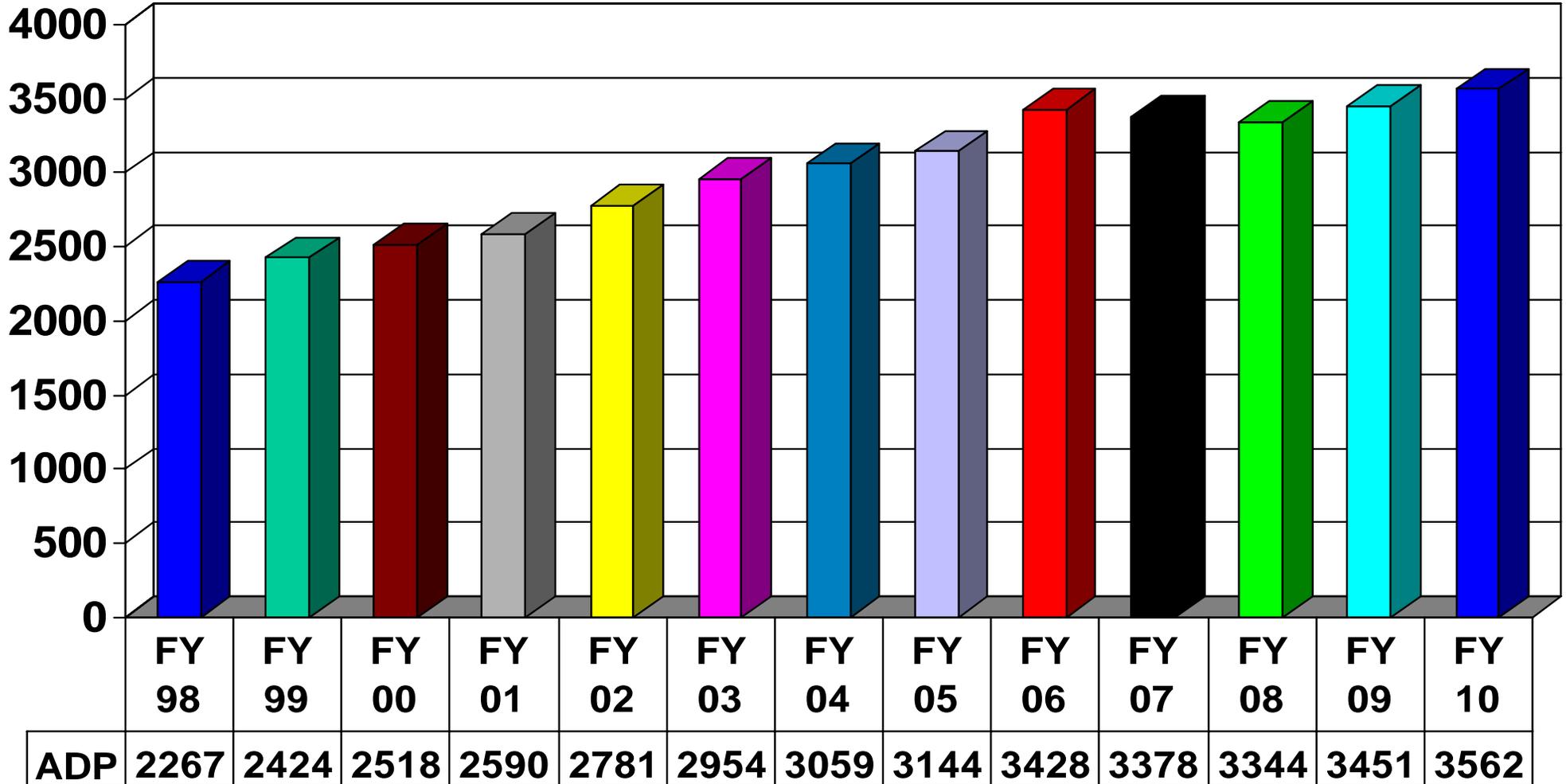




Adult Corrections



Actual Average Daily Population and Projected Average Daily Population of Adult Inmates



FY 98 - 08 are Actual. FY 09 & 10 are Projected.



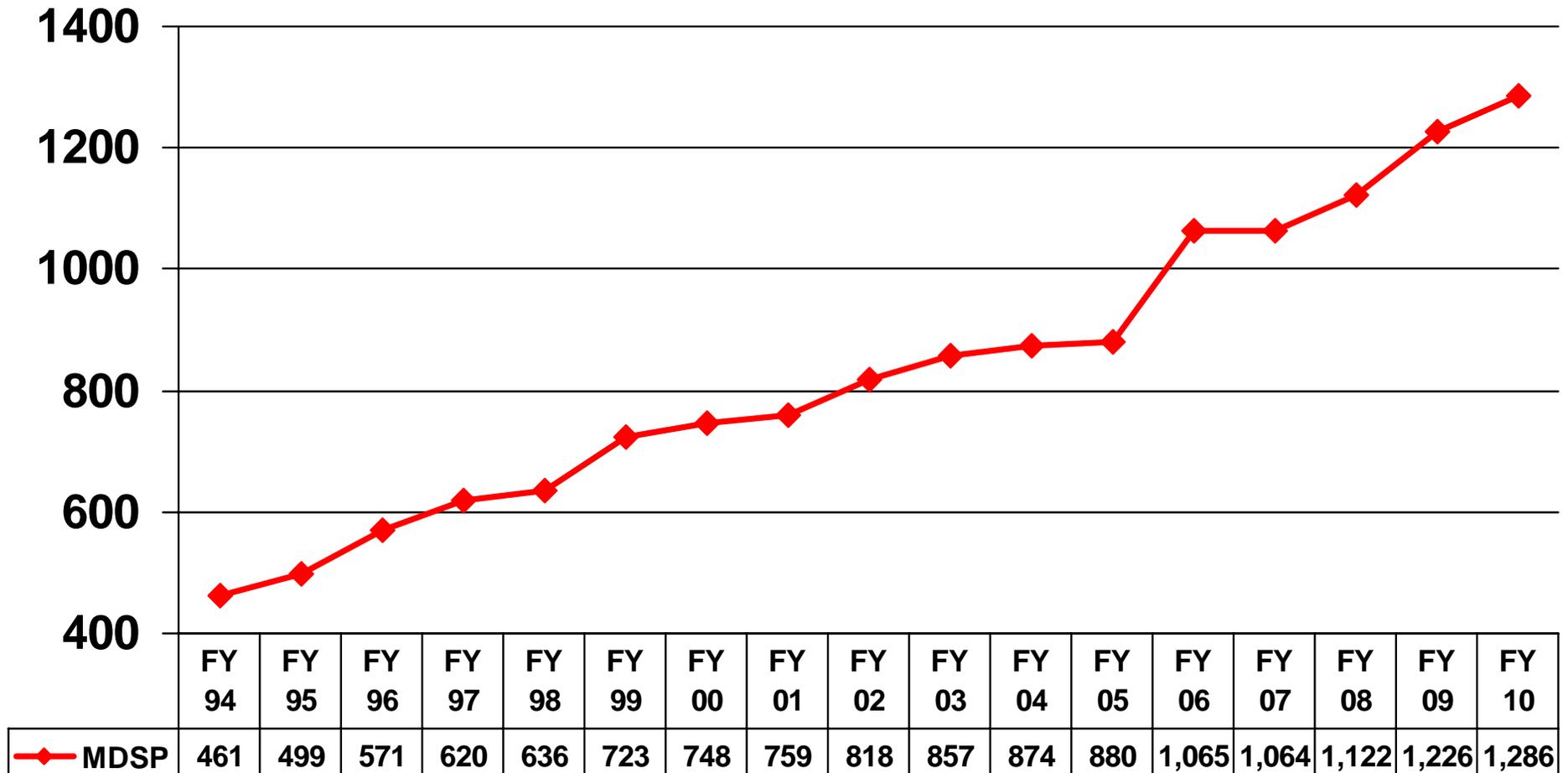
Mike Durfee State Prison Springfield







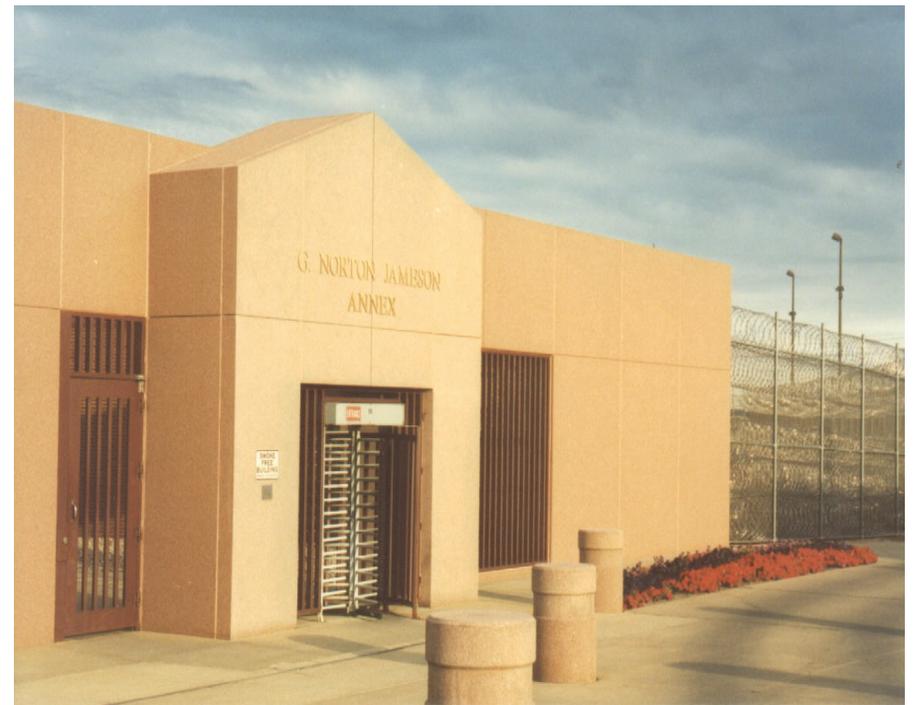
Mike Durfee State Prison Average Daily Count FY 1994-2010



FY 94 to FY 08 are actual. FY 09 and FY 10 are projected



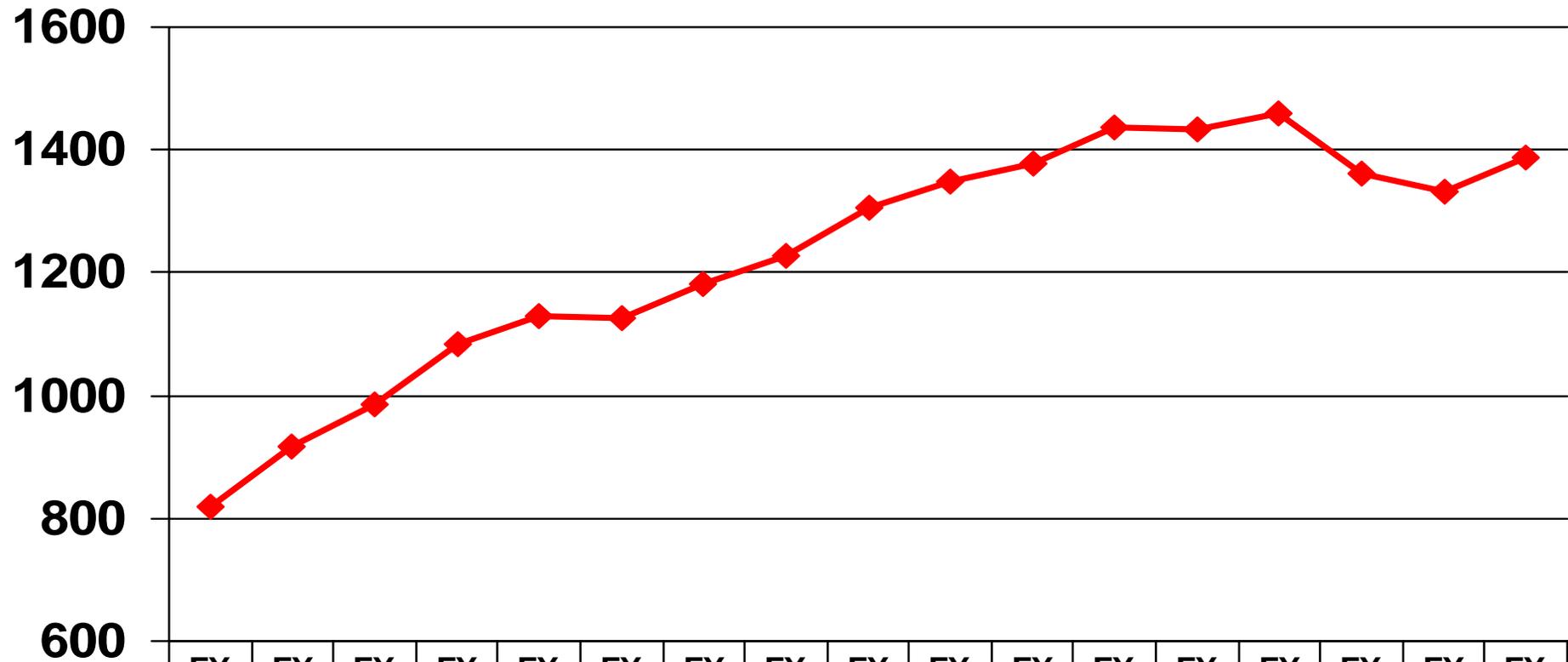
South Dakota State Penitentiary G. Norton Jameson Annex Sioux Falls







South Dakota State Penitentiary Campus Average Daily Count FY 1994-2010



◆ SDSP Campus	820	916	987	1,085	1,129	1,127	1,182	1,229	1,306	1,348	1,378	1,438	1,434	1,458	1,360	1,333	1,386
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FY 94 to FY 08 are actual. FY 09 and FY 10 are projected. 38



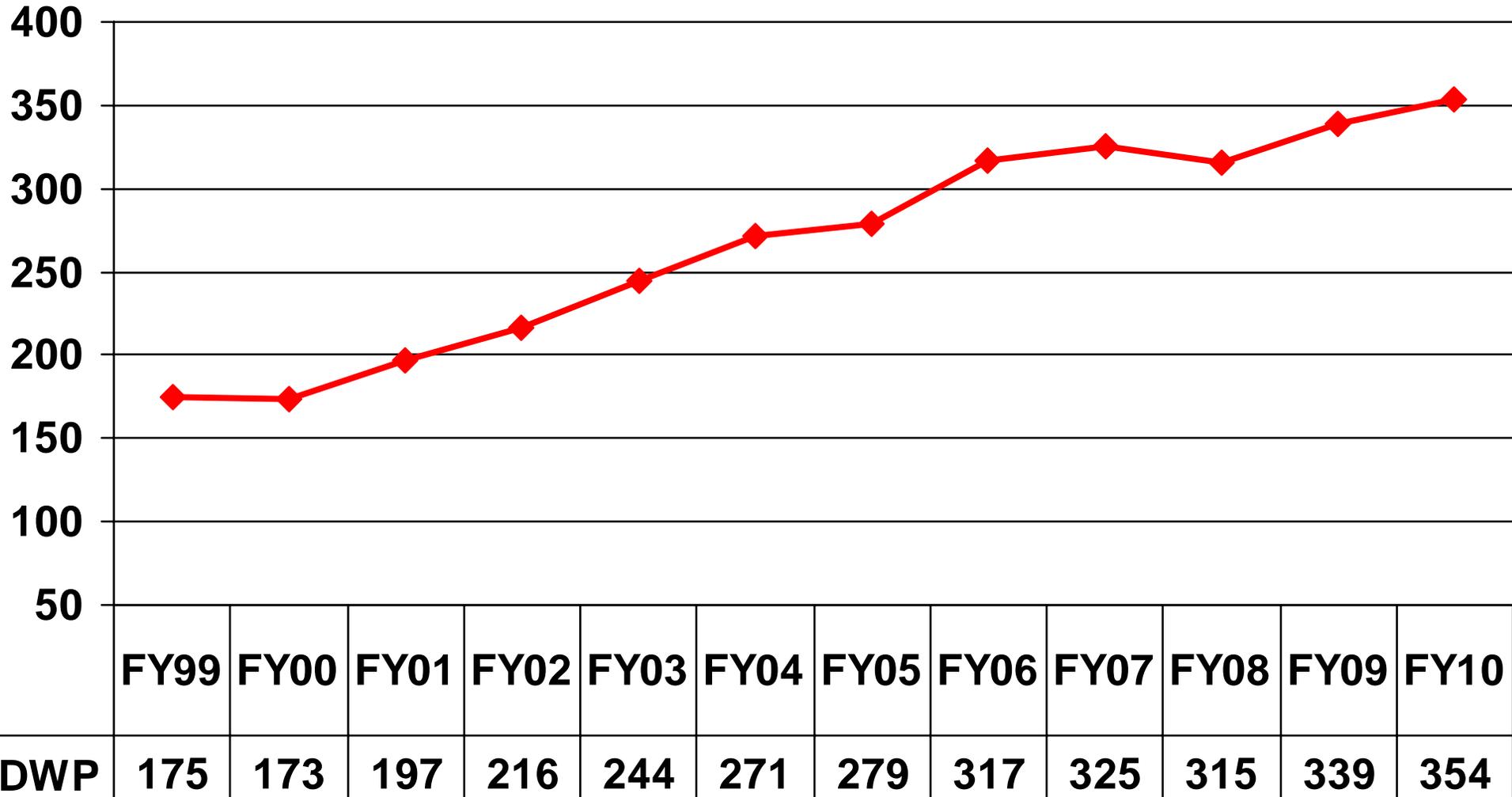
South Dakota Women's Prison Pierre







SD Women's Prison – Pierre Campus Average Daily Count FY 1999-2010



FY 99 to FY 08 are actual. FY 09 and FY 10 are projected.





Pheasantland Industries Shops by Facility

State Penitentiary Jameson Annex

Traditional

Book Bindery
Cabinet
Custom Furniture
License Plates
Decals
Machine
Print
Sign
Upholstery
Braille
Wheelchair- Hope Haven

Private Sector

Metal Craft Industries

Private Sector

BSI & SD Achieve

Durfee State Prison

Traditional

Garment
Screen Printing

Women's Prison

Traditional

Data Entry



Community Service

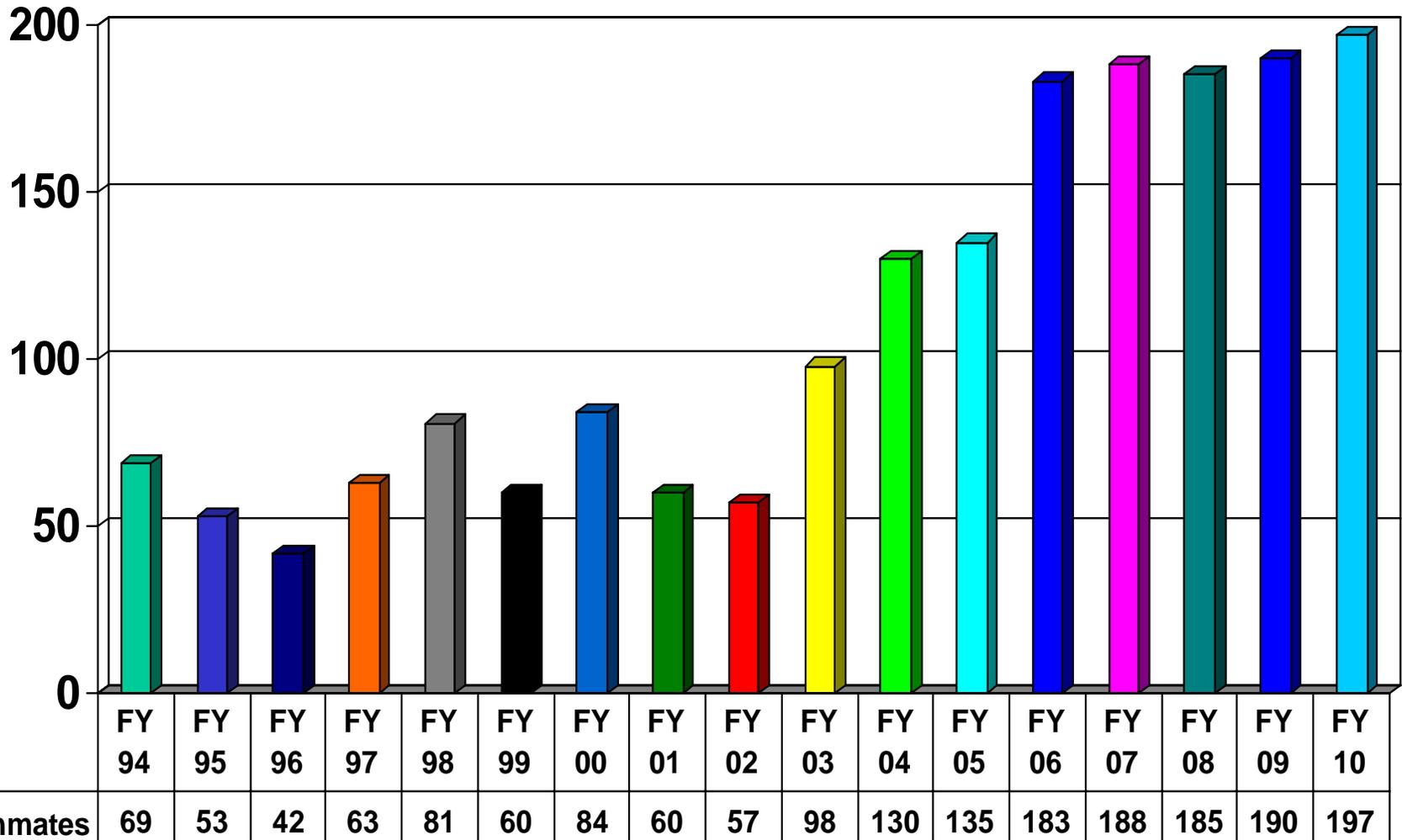


Community Service





Inmates on Work Release Average Daily Count by Fiscal Year



FY94 - FY08 are actual. FY09 and FY10 are projected.



Intensive Methamphetamine Treatment



Intensive Meth Treatment (IMT Program)

- **IMT: 4 phase, 15 month program for female inmates and parolees – started August 2006**
- **Joint effort of Departments of Health, Human Services and Corrections**

• FY10 Request:	FTE
– \$ 638,633 DOC	9.0
– \$ 920,287 DHS	6.0
– <u>\$ 53,730 DOH</u>	<u>1.0</u>
– \$1,612,650 Total	16.0

- **Program Phases:**
 - **Phase 1 Identification & Assessment** 60-90 days SDWP
 - **Phase 2 Intensive Prison Based Treatment** 90 days SDWP
 - **Phase 3 Low Intensity Residential Treatment** 90 days Halfway House
 - **Phase 4 Aftercare** 180 days Halfway House & Community



IMT Participants

August 2006 – December 2008

207 participants involved in the program. As of 12/31/2008:

- 24 in Phase 1
- 17 in Phase 2
- 32 in Phase 3
- 31 in Phase 4
- 2 have been removed due to sentence issues
- 34 have failed the program (16%)
 - 1 removed from phase 1 for disciplinary
 - 5 removed from phase 2 due to disciplinary
 - 11 absconded/walked away from parole/halfway house in phase 3
 - 6 violated parole or halfway house rules in phase 3
 - 2 failed due to substance use in phase 3
 - 4 failed due to substance use in phase 4
 - 4 absconded parole in phase 4
 - 1 violated parole or program rules in phase 4
- 67 have completed the program



IMT Measures

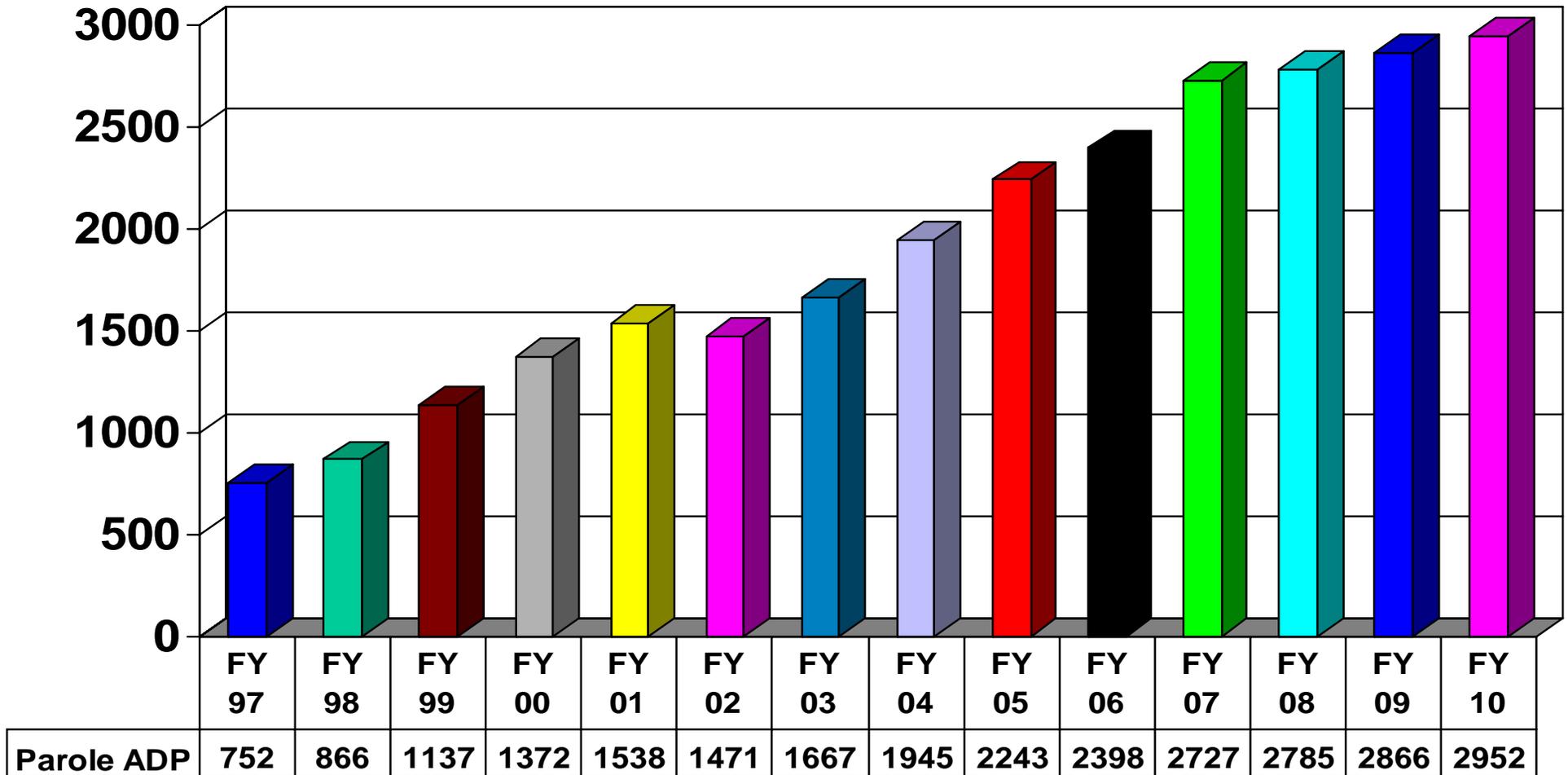
- **Meth diagnosis rates for incoming female inmates:**
 - **FY 06: 47% meth diagnosis**
 - **FY 07: 42% meth diagnosis**
 - **FY 08: 47% meth diagnosis**
 - **FY 09: 44% meth diagnosis (2nd quarter)**
- **7,017 drug tests done on phase 3 and 4 participants**
 - **656 tests with 5 positive in FY 07**
 - **4,078 tests with 23 positive in FY 08**
 - **2,283 tests with 3 positive in first two quarters of FY 09**
- **68 individuals completed entire IMT program**
 - **Of the 68 completers; 19 have discharged their sentences, 45 are on parole and 4 have returned to prison as PV's**



Parole



Parole Services Average Month End Population



FY 97- FY 08 are actual. FY 09 and FY 10 are projected.



Parole Services Caseload Averages

	FY05	FY06	FY07	FY08	FY09	FY10
# of Agents	26	30	35	37	37	36
# of Supervisors	3	3	3	3	3	3
In-state Only						
Average End of Month Count						
In-state only	1,919	2,011	2,312	2,379	2,448	2,521
Compact Cases	324	387	415	406	418	431
Total	2,243	2,398	2,727	2,785	2,866	2,952
Caseload Averages (In-State)	71	65	64	63	64	68

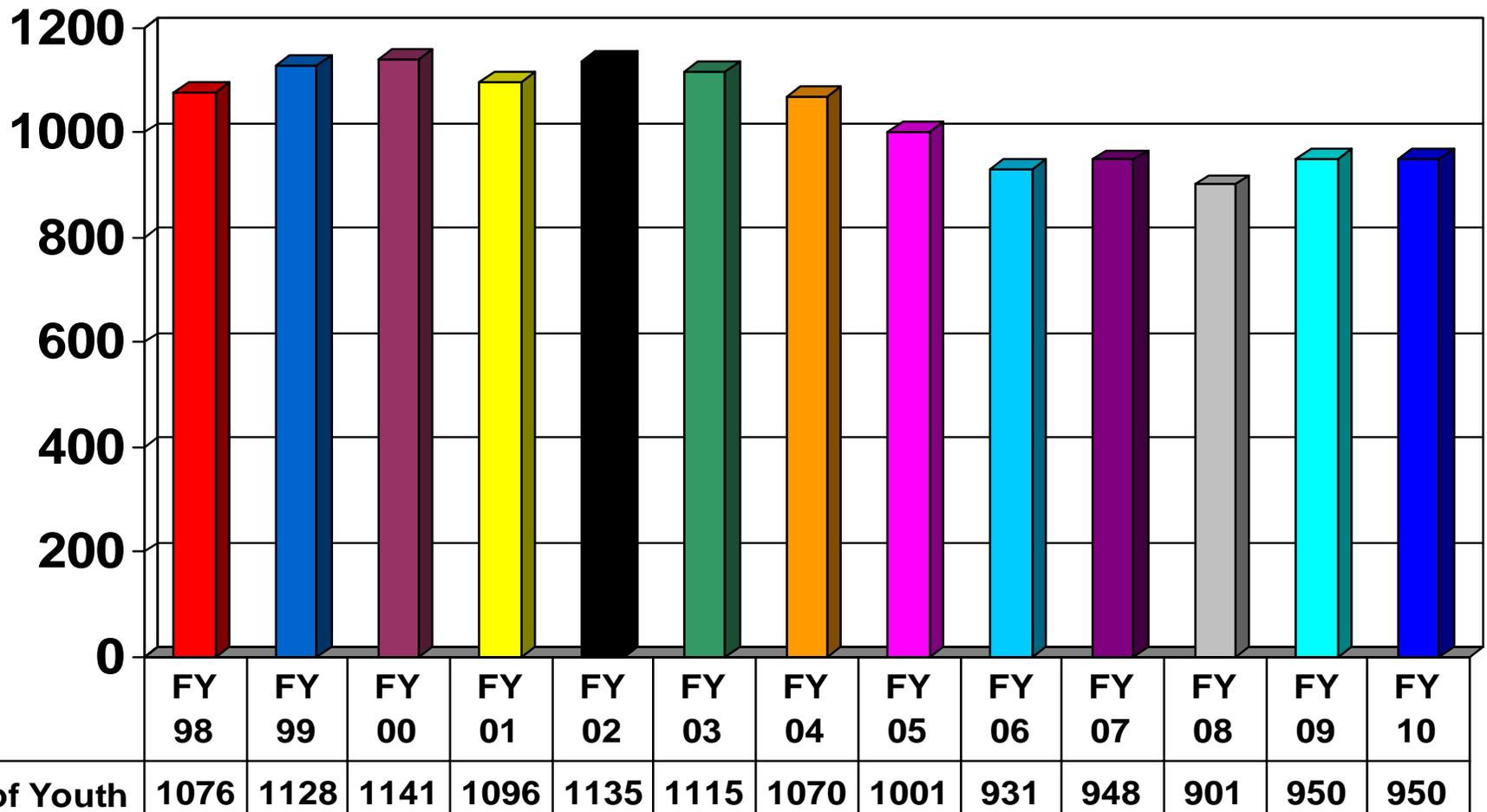
FY05 through FY08 are actual. FY09 and FY10 are projected.



Juvenile Corrections



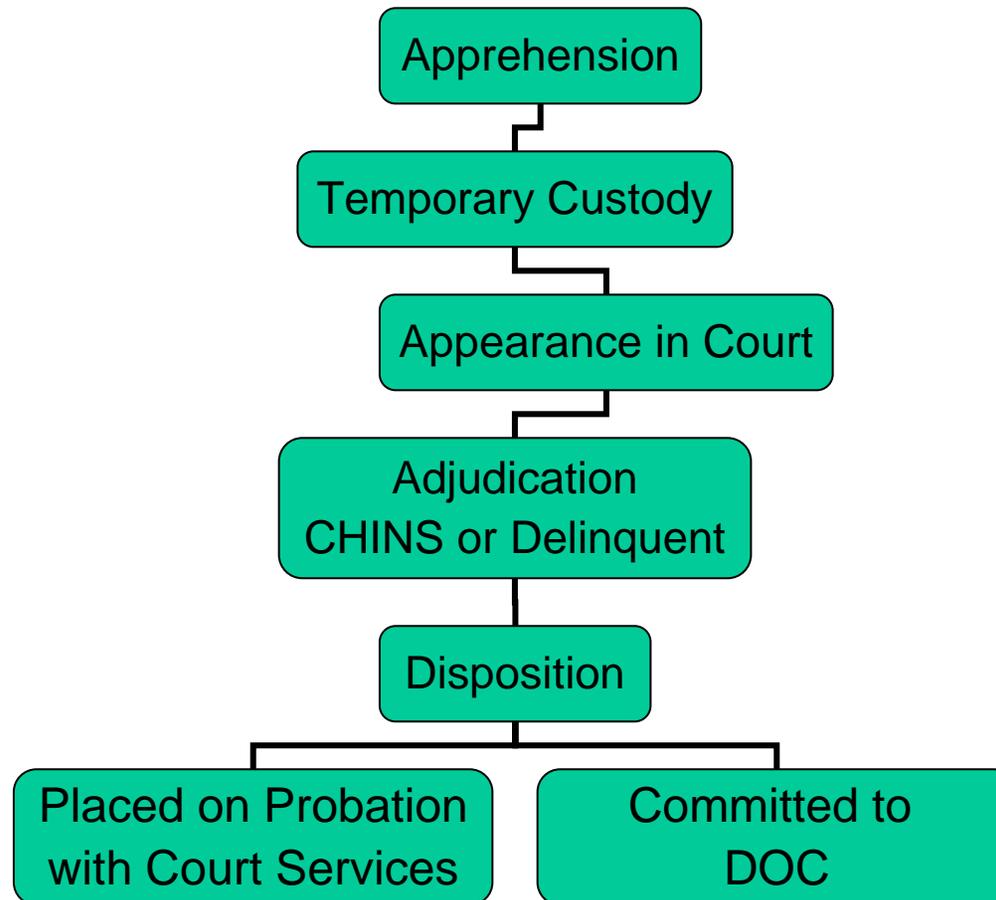
Average Total Number of Youth Under DOC Jurisdiction



FY 98 to FY 08 are actual. FY 09 & FY 10 are projected.

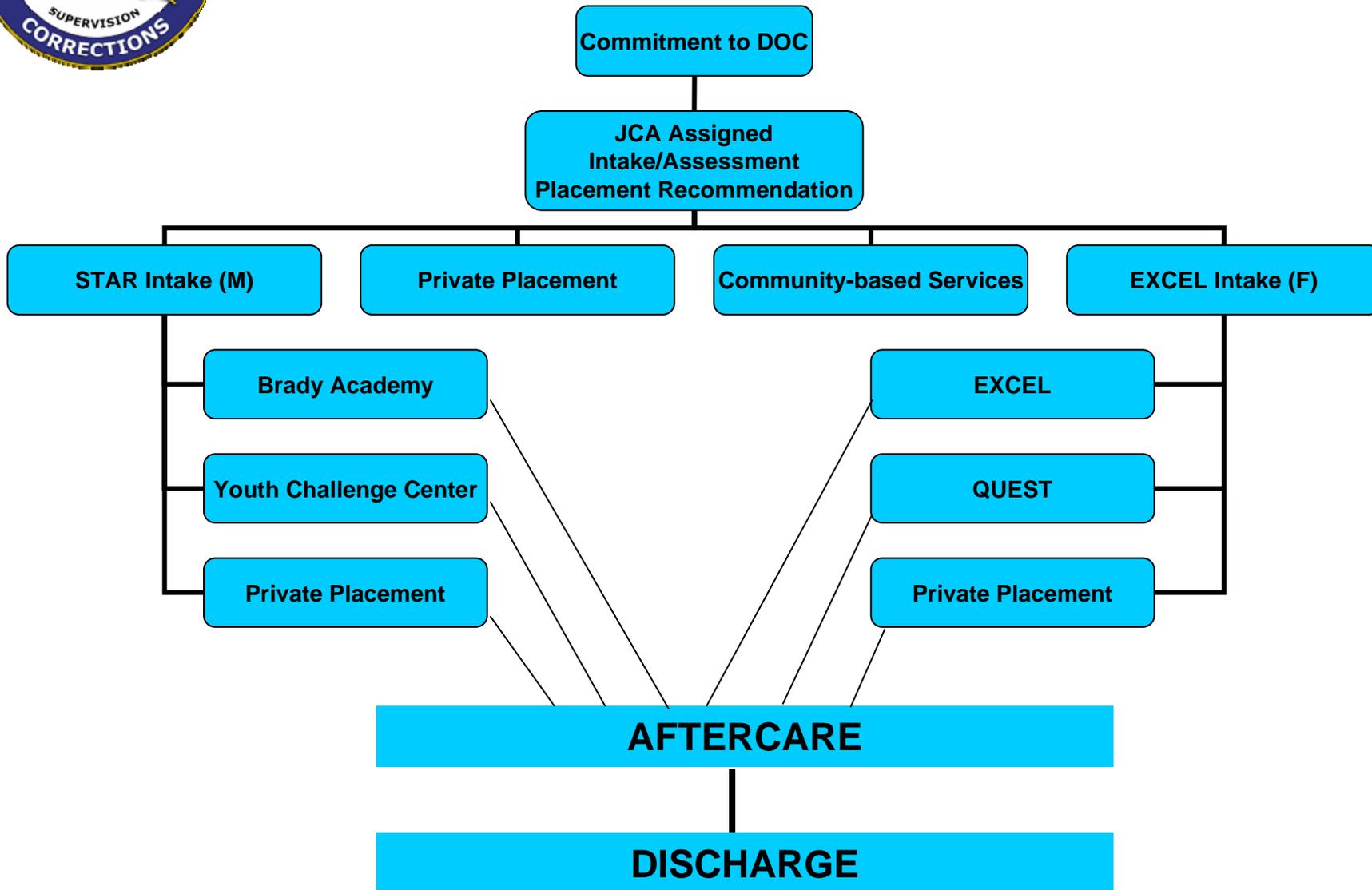


Juvenile Justice System Process





Juvenile Corrections Placement Process





Juvenile Community Corrections



Community Based Treatment

A full continuum of services that will be utilized to effectively reduce the utilization of residential services both upon commitment and on aftercare

- Intensive case management
- Family/individual counseling
- Crisis intervention and stabilization
- Collateral contacts and follow up, liaison services
- Assessment – psychological, CD, family
- Day treatment and after school services
- Community Resource Services



Residential Service Providers

In-State

- ****Abbott House**
- ****LSS Canyon Hills**
- Chamberlain Academy
- ****Children's Home Society**
- Dakota House
- McCrossan's Boy's Ranch
- New Beginnings
- ****Our Home**
- ****Springfield Academy**
- Stepping Stones
- ***LSS Summit Oaks**
- VOA Group, New Start, Indpt. Living, Transitional Living Program
- ****VOA Residential**
- Wellspring
- ***Aurora Plains Academy**

Out of State

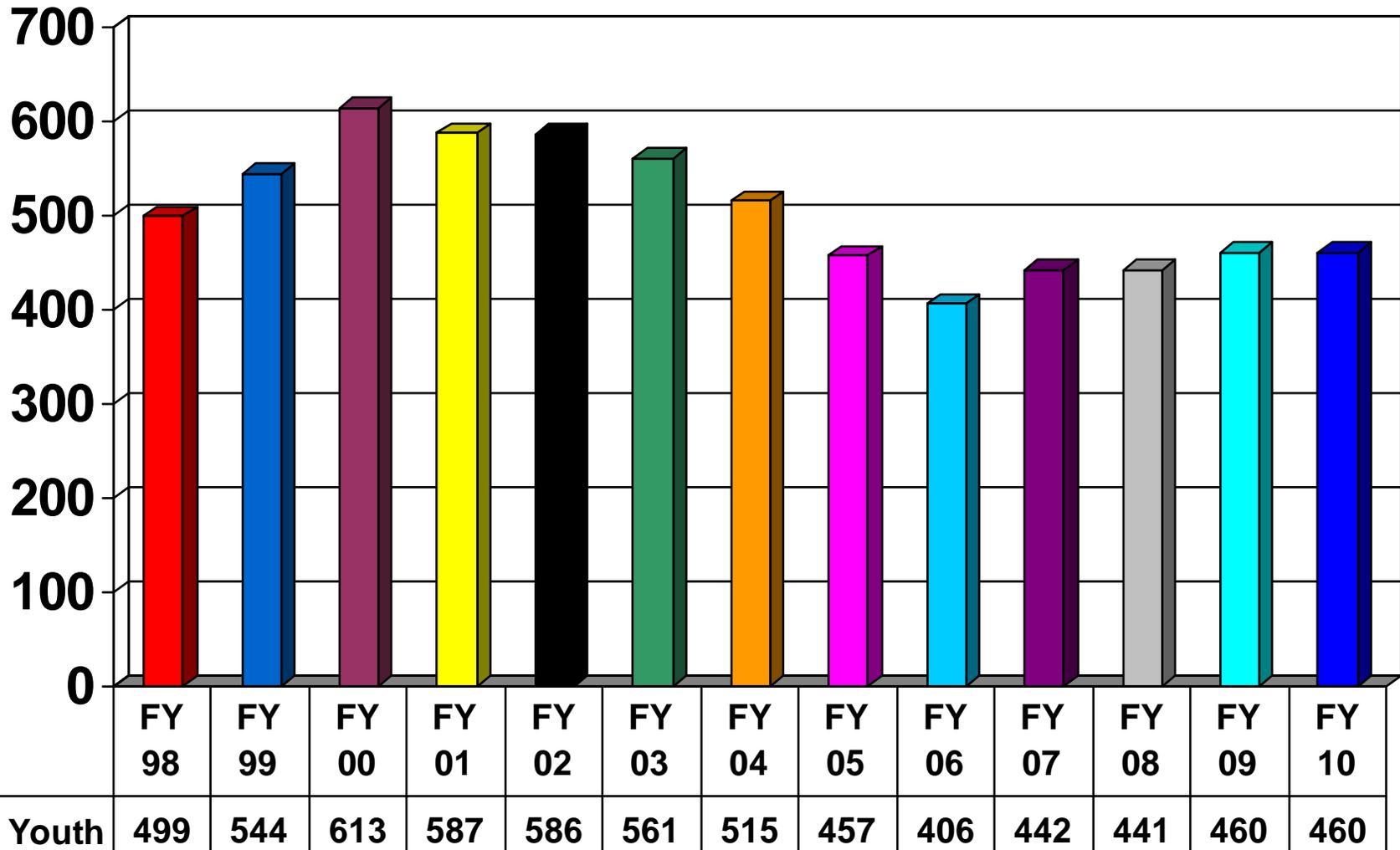
- ****Benchmark**
- ****Clarinda Academy**
- ****Coastal Harbor Treatment**
- ****Cottonwood Academy**
- ***Lakeview Hospital**
- Mesabi Academy
- ****Mille Lacs**
- ****Natchez Trace Youth Academy**
- Southwestern Youth Services
- ****Woodward Academy**

***Indicates Intensive Residential Providers**

****Indicates Psychiatric Residential Treatment Providers**



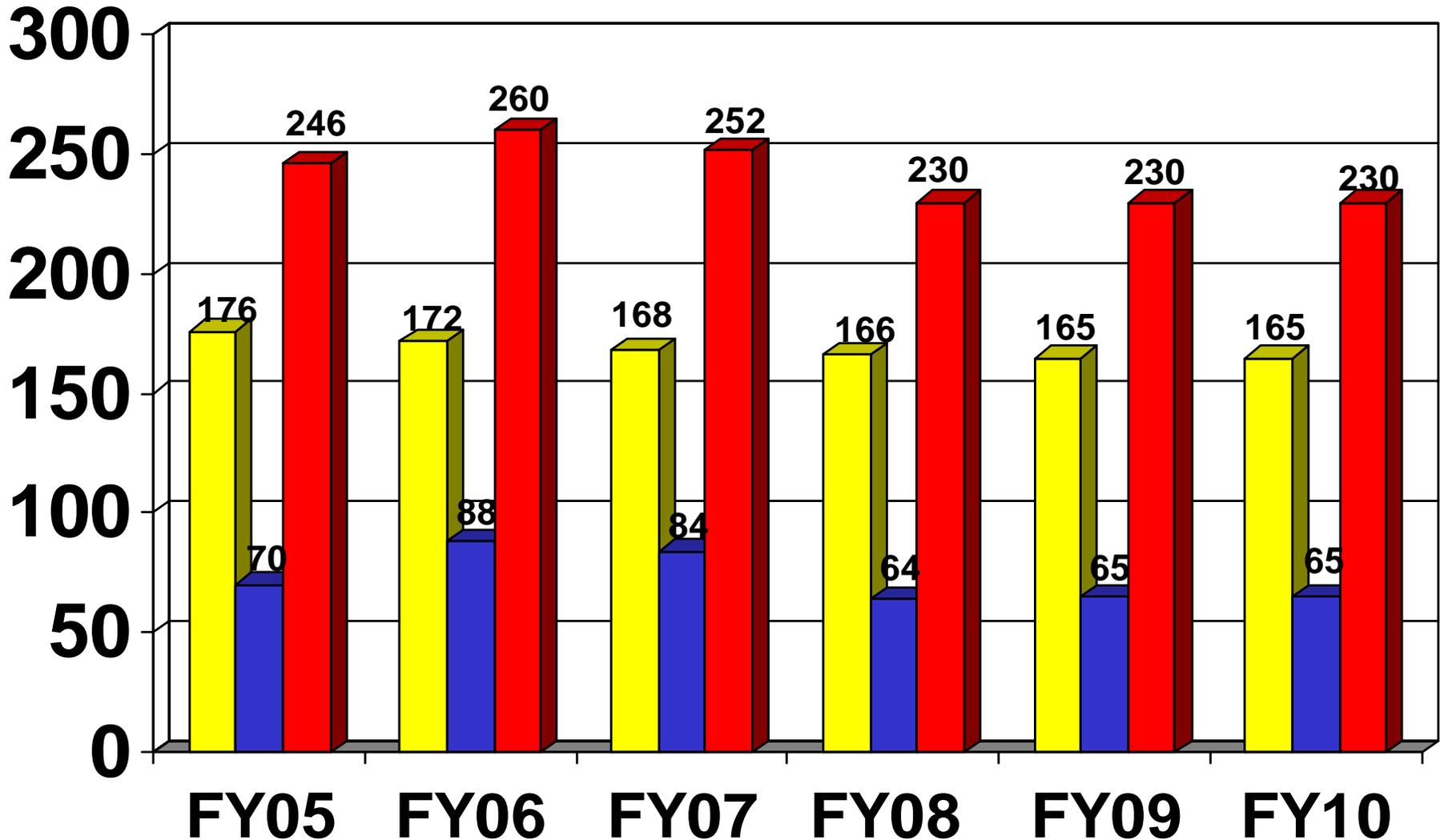
Average Number of Youth on Aftercare by Fiscal Year



FY98 to FY08 are actual. FY09 & FY10 are projected.



Average Daily Count of Youth in Private Placement

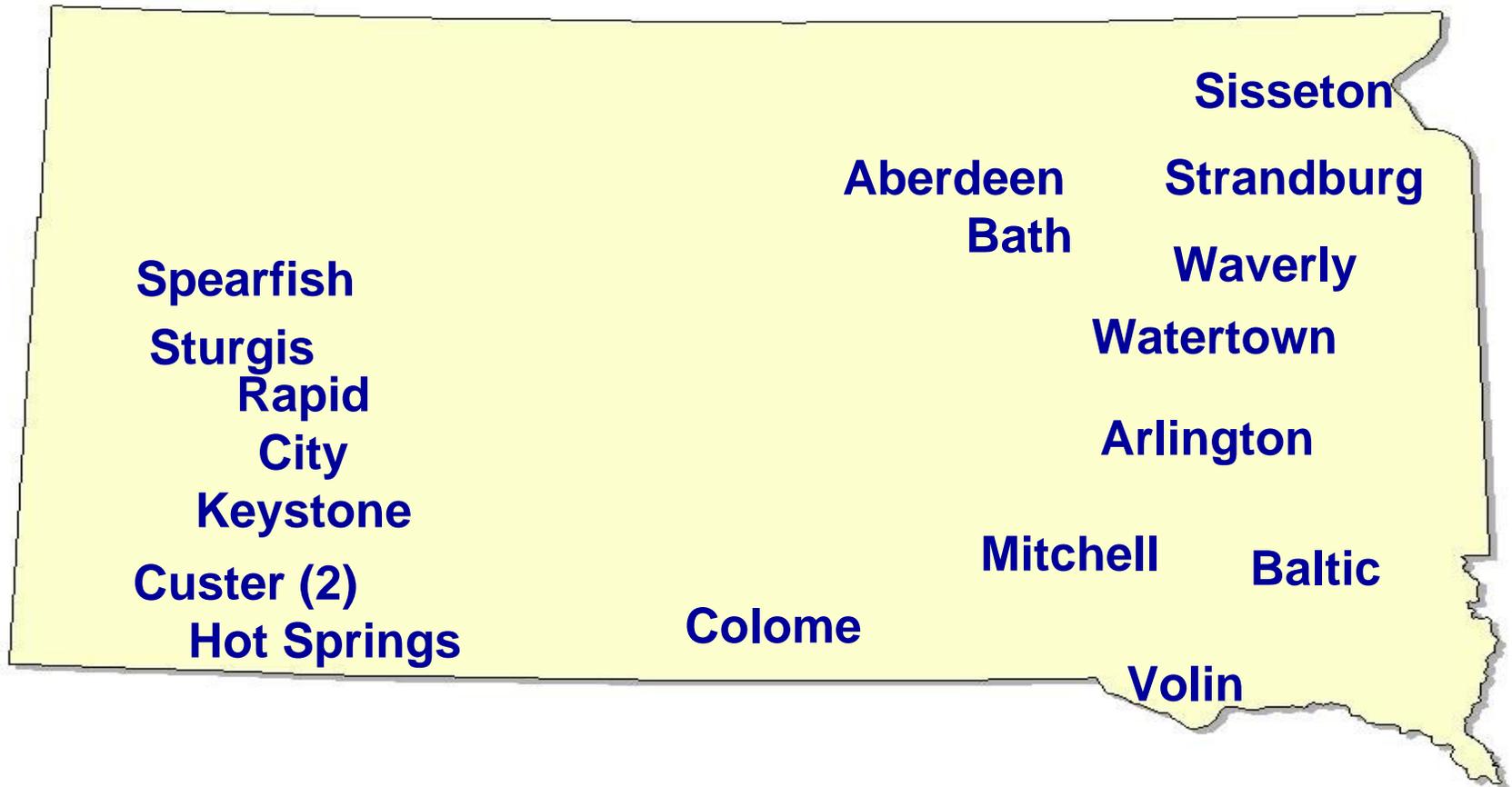


FY05 to FY08 are actual. FY09 & FY10 are projected.

■ In-State ■ Out of State ■ Total



DOC Contractual Foster Care Home Locations





State Treatment and Rehabilitation Academy Programs





Youth Challenge Center

Program Components

4-8 month program - 6 levels

Group and Individual counseling

Reality Therapy, Corrective Thinking, Anger Management, Parenting classes, Independent living skills, family sessions

Work Therapy

Full range of accredited outpatient Chemical Dependency Treatment

High School Education and GED

Vocational Education

Physical Education

Performance Based Standards

Evidence Based Programming

Re-Entry





Patrick H. Brady Academy



Program Components

Length of stay = 30 - 120 days

Provide services to juvenile males ages 14-18

High School/GED Education

Outpatient CD treatment program

Group Counseling /family sessions
(individual as needed)

Military structure & lifestyle

Open entry, open exit- transition
services

Physical Fitness

Performance Based Standards

Evidence Based Programming

Re-Entry



South Dakota

STAR

State Treatment And Rehabilitation

Academy

Department of Corrections
Juvenile Division

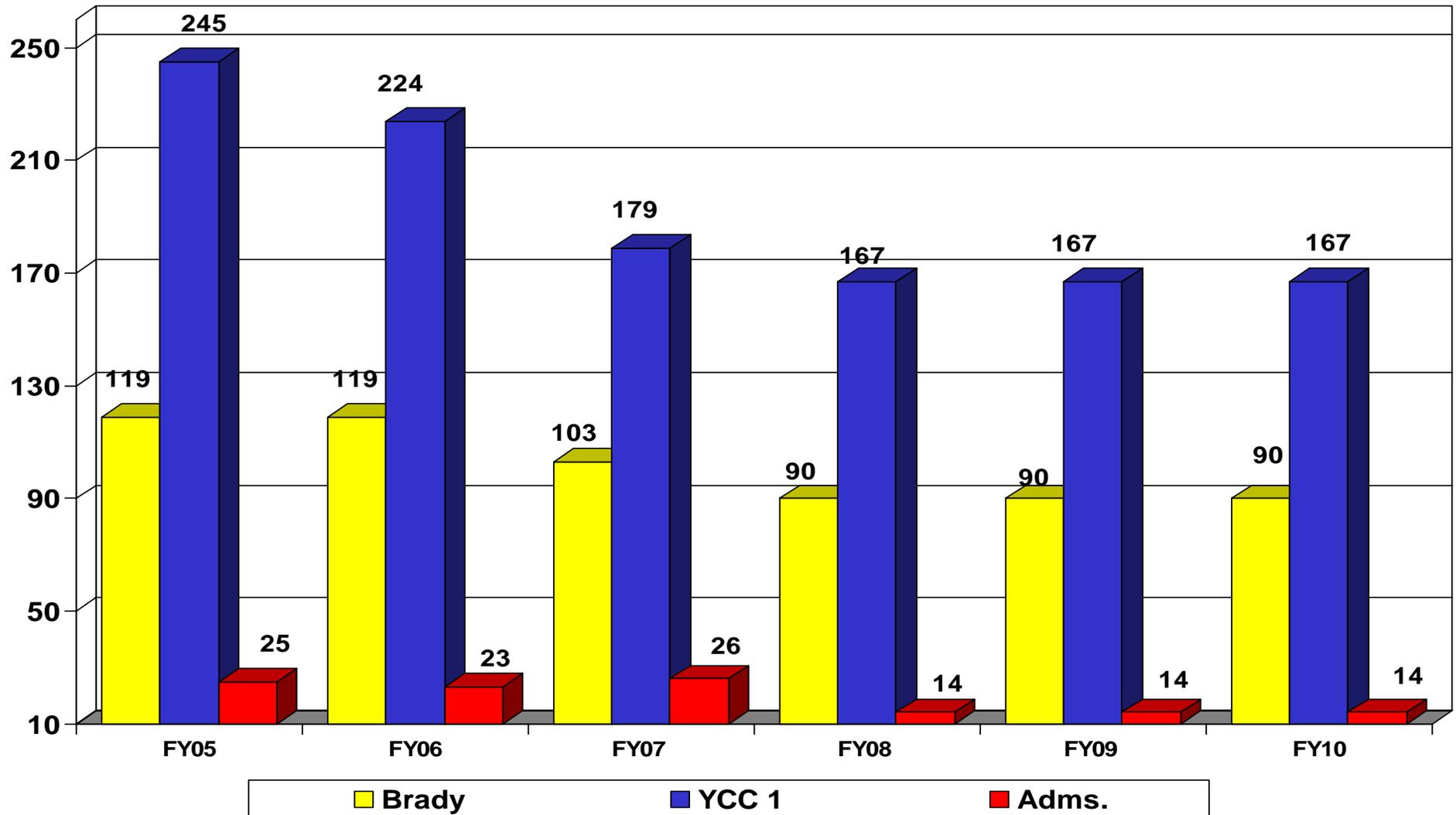


SERVICES

- **Food Services**
- **Spiritual & Cultural Services**
- **Medical Services**
- **Education/Special Ed Services**
- **Chemical Dependency Services**
- **Mental Health Services**
- **Admissions**
- **Security**



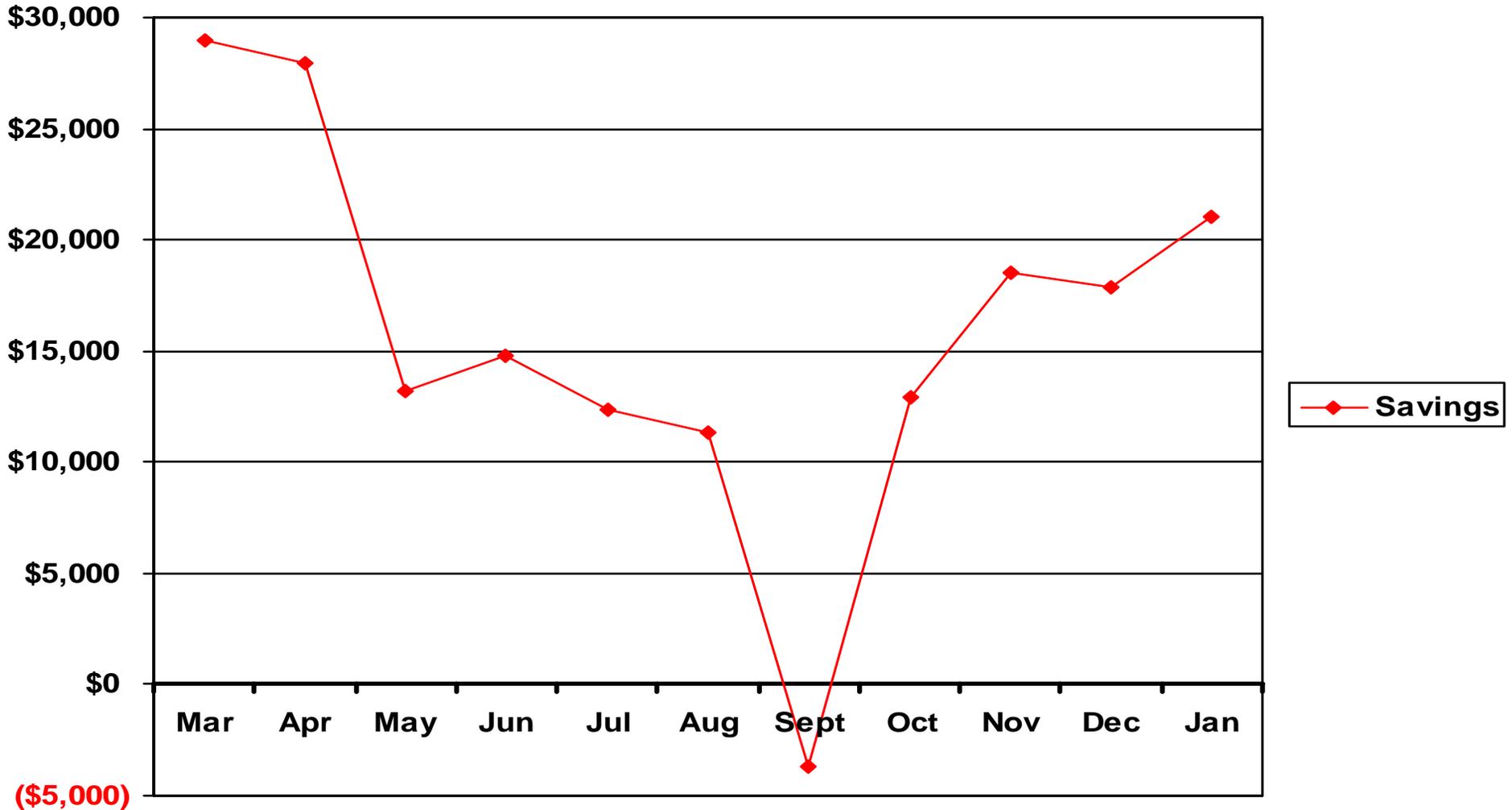
Average Length of Stay in Days STAR Academy Programs for Males



FY05 to FY08 are actual. FY09 & FY10 are projected.



Biomass Fuel Savings March 2008 – January 2009



Cumulative Savings from March 08 to January 09 = \$175,262.87





ExCEL

Excellence in Counseling, Education, Lifeskills

Licensed through the Department of Social Services – 24 beds

Length of stay = 30 - 120 days

Intake and Admission

Designed for girls ages 14-17 with low to medium risk classification

Six major components:

- **Counseling (Group - Individual - Family)**
- **High School Education/GED Education**
- **Wellness**
- **Independent Living Skills**
- **Outpatient Chemical Dependency**
- **Cognitive behavior approach is integrated into all activities**

Performance Based Standards

Evidence Based Programming

Re-Entry





QUEST

Quality in Education, Services and Treatment

DSS licensed -24 bed capacity

4-6 month program

CHINS and delinquent youth (Girls)

Educational/GED/vocational classes

Chemical Dependency

Sexual abuse issues (secondary)

Staff ratio 1 to 8

**Groups: Loss and grief, parenting, sexual
con games, health and wellness**

Corrective thinking based

Recreational activities

Physical/mental health care on-site

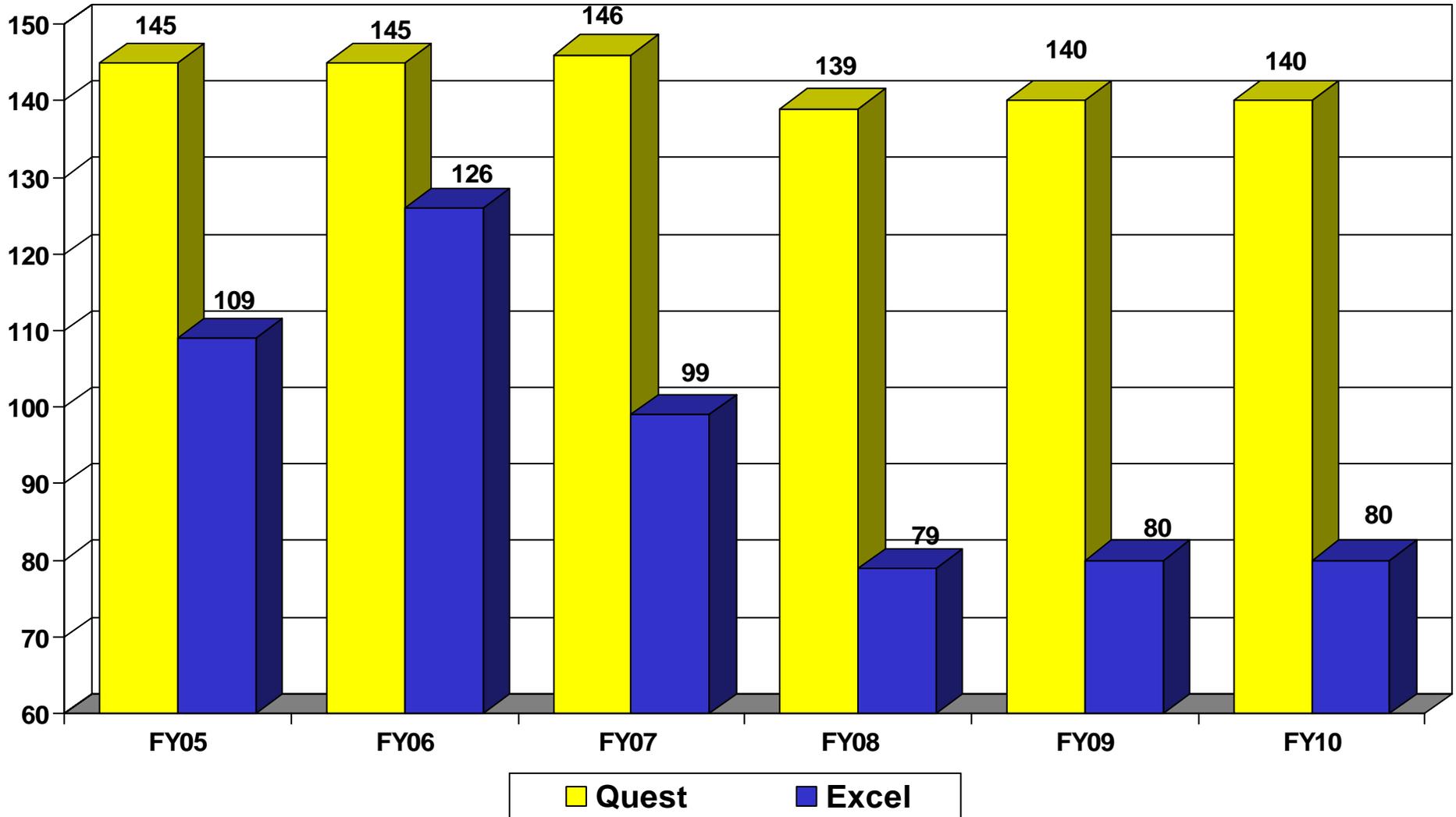
Performance based standards

Evidence based programming





Average Length of Stay in Days for STAR Academy Programs for Females



FY05 to FY08 are actual. FY09 & FY10 are projected.



Mission Statement

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