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Representative Scott Munsterman, Chair  
Representative Steve Street, Vice Chair

Second Meeting  
2012 Interim  
August 20, 2012

Room 414  
State Capitol  
Pierre, South Dakota

**Monday, August 20, 2012**

The second meeting of the Legislative Planning Committee for 2012 was called to order by Chair Scott Munsterman, at 1:00 p.m. (CDT) in Room 414 of the State Capitol, Pierre, South Dakota.

A quorum was determined with the following members answering the roll call: Representative Scott Munsterman, Chair; Representative Charles Turbiville, Executive Board Chair; Senator Bob Gray, President Pro Tem; Senators Ryan Maher, Billie Sutton and Mike Vehle; and Representatives Kristin Conzet, Jacqueline Sly, and Susan Wismer. Representatives Steve Street and Val Rausch were excused.

Staff members present included James Fry, Executive Director; Reuben D. Bezpaletz, Chief Analyst for Research and Legal Services; David Ortbahn, Principal Research Analyst; and Cindy Tryon, Legislative Secretary.

(NOTE: For purpose of continuity, the following minutes are not necessarily in chronological order. Also, all referenced documents distributed at the meeting are attached to the original minutes on file in the Legislative Research Council (LRC). This meeting was web cast live. The archived web cast is available at the LRC web site at <http://legis.state.sd.us> under "Interim Information – Current Interim – Minutes and Agendas.")

**Minutes**

**REPRESENTATIVE TURBIVILLE MOVED, SECONDED BY SENATOR VEHLE TO APPROVE THE MINUTES OF JULY 23, 2012. The motion prevailed unanimously on a voice vote.**

**Agenda**

**Representative Scott Munsterman**, Committee Chair, announced that they would not be following the posted agenda as the Executive Board had given the committee some additional direction that made most of the items on the posted agenda unnecessary. He added that they would hear from Dr. Sidney Goss and then take public testimony from anyone who had planned to speak on any of the items from the posted agenda. They would then discuss the suggestions made by the Executive Board.

## **Demographic Trends and Analysis of South Dakota**

**Dr. Sidney Goss**, SD School of Mines and Technology, gave a presentation to the committee on South Dakota demographics (**Document #1**). South Dakota's population is 814,180. The population grew by 60,000 in the last decade. 16,000 of those were from in-migration while the other 75% were from births over deaths.

The population is up in 25 South Dakota counties and down in 41 counties. Minnehaha and Lincoln counties grew the most while Spink County had the greatest decrease. 91% of South Dakota's population is in Minnehaha, Lincoln and Pennington Counties. Jones County has the smallest population with 1,006. Half of our total population is in just 6 counties while the other half is spread out over 60 counties.

Dr. Goss said that the shrinking population leads to an increased need for health care providers in the rural areas. Other professions are also leaving the rural areas, but the most critical need is in the health care field.

When asked what these demographics show regarding our ag driven economy, Dr. Goss pointed out that as we need fewer farmers because of the advanced technology and equipment available to them, the rural communities will continue to be able to support fewer businesses. This could mean the farmer would have to drive great distances to get groceries, equipment parts, health care, and other such necessities. This would also mean the children of farmer's may have to travel great distances to attend school.

Dr. Goss also talked about the decreasing number of young people in South Dakota except for the reservation counties. The reservation counties show that the number of young people in those areas continues to increase. Those increasing numbers of talented youth in the reservation counties may be part of the answer to the increasing need for workforce development.

Dr. Goss asked that the committee, while looking at all these projections, keep in mind that any big event could dramatically change the numbers.

### **Public Testimony**

**Joy Smolnisky**, South Dakota Budget & Policy Project, said that she would like to see the South Dakota Legislature do a comparison to other state's legislatures. She believes that South Dakota does not use some of the techniques that other states use and they should look into that. She would like the committee to build in fiscal tools as they are doing their research to see what options are available. She would like them to look at changes and expenses and at projected changes in revenues. She also asked the committee to keep transparency in mind. And, she would like them to take a retrospective look at public policies to determine if the policies are doing what was intended.

### **Executive Board Direction**

**Representative Charles Turbiville**, Executive Board Chair, talked about the discussion the Executive Board had that morning regarding the Legislative Planning Committee (**Document**

**#2).** He said that the Executive Board would like the Planning Committee to focus on four areas: Government Services, Workforce Development, Education (needs and future direction), and Governmental Organization (state and local levels). He said that the review of the Redbook and other such topics regarding the legislative session should be done by the Executive Board, not the Planning Committee.

**Senator Bob Gray**, also on the Executive Board, said that the Executive Board wants the Planning Committee to narrow its focus to those four topics. When asked what the Board meant by Government Services, Senator Gray said that they want the Committee to have the latitude to decide that for themselves. Transportation, health care, and other such government services would fall under this category.

**Representative Kristin Conzet**, also a member of the Executive Board, said that the Board suggested the Committee use the demographic trends to help them decide on what topics to focus.

**Senator Mike Vehle** said that he would like the committee to set goals through the form of a resolution. This may help in getting the entire legislature to use the thought process of looking at these goals when proposing legislation. He added that he believes economic development is the most important issue the committee needs to study.

**Senator Billie Sutton** said that he agrees that economic development is important but in the smaller towns it is more important to create jobs than to just worry about bringing money into the state. He added that people moving from the rural communities really hurts the ag industry.

Representative Turbiville said that transportation needs to be high on the priority list. He added that the committee needs to look at the funding aspect of each of the government services as they study them.

Senator Sutton agreed that transportation is very important as it is related to all the other topics, i.e. education, health care, etc. He added that they need to look at health care as far as the long range planning. The rural communities have a difficult time filling health care positions that are needed to provide care for our aging population.

**Representative Susan Wismer** asked how this committee will be any more effective than other study committees have been. She said that she remembers two previous transportation summer study committees that did not lead to any legislation being passed.

Representative Turbiville agreed with Representative Wismer in that several past summer study committees have not been effective. He added that this committee needs to look at reports from past summer study committees and not duplicate work that has already been done. But he said that if any long range planning is to be done transportation must be a vital part of it.

Senator Vehle said that it is frustrating to serve on these committees, do all the work, and then suggested legislation falls on deaf ears and nothing gets accomplished. He believes that starting with a resolution of what needs to be accomplished and setting a deadline will help in

making the legislature accountable. He said that perhaps each study committee should do a presentation to the full legislature at the beginning of session to help build the interest of the full legislature.

Senator Sutton said that the committee should have an overall long range goal and then use the information from study committees to help move toward that goal. By using those reports, it will help get more legislators on board with what needs to be accomplished.

Representative Wismer said that she would like the committee to look at how the federal government ties the legislature's hands. They need to learn if they have more control over some of this federal funding than they realize; that they need to look at the monies the state receives from the federal government.

After more discussion the committee agreed that the first topic they would focus on is workforce development. Workforce development will include: economic development, training, increased numbers of youth in the reservation counties, competitive pay scale and housing issues.

In addition to workforce development, the committee will also research education, government services and then governmental organization.

### **Strategic Planning**

Chair Munsterman distributed a handout regarding strategic planning and different planning models (**Document #3**). He asked the committee to study the handout and select the options they would like to see the committee adopt.

**Representative Jacqueline Sly** asked if anyone had previously used any of these models.

Chair Munsterman said that he has worked mostly with the first model but that pieces of any of the models can be pulled out and put into the model the committee would like to use. He said he would like this to be the first topic of discussion at the next committee meeting.

Senator Vehle suggested that LRC look into other state legislatures regarding the use of these strategic planning models. Chair Munsterman agreed and asked Director Fry to invite someone from NCSL to speak at the next Planning Committee meeting.

Chair Munsterman said that the next meeting will be a full day with discussion and finalization of the strategic planning model in the morning and they will begin discovery on the workforce development topic. Director Fry was asked to contact some of the experts in this area and invite them to give presentations at the next Planning Committee meeting on September 13. The meeting will start at 8:00 a.m. and adjourn about 4:00 p.m. on that day. Chair Munsterman asked committee members to contact him or Director Fry with any suggestions they may have for the next meeting agenda.

## Adjourn

**REPRESENTATIVE TURBIVILLE MOVED, SECONDED BY REPRESENTATIVE CONZET, TO ADJOURN. The motion prevailed unanimously on a voice vote.**

The committee adjourned at 4:10 p.m.



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