

State of South Dakota

SEVENTY-SIXTH SESSION
LEGISLATIVE ASSEMBLY, 2001

400E0768

HOUSE ENGROSSED NO. **SB 226** - 02/28/2001

Introduced by: Senators Everist and Brown (Arnold) and Representatives Peterson (Bill)
and Eccarius

1 FOR AN ACT ENTITLED, An Act to revise and supplement certain powers of the South
2 Dakota Building Authority, to provide for the establishment of a corporation by the South
3 Dakota Building Authority for the purpose of raising funds for specified purposes, to provide
4 for transfer and sale at any one time or from time to time of a portion of or all future right,
5 title, and interest of the State of South Dakota to certain amounts payable to the state by
6 various tobacco companies under a master settlement agreement in exchange for the deposit
7 of the net proceeds of such sale into the state permanent tobacco settlement development
8 trust fund, to establish certain funds, and to declare an emergency.

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF SOUTH DAKOTA:

10 Section 1. Terms used in this Act, mean:

- 11 (1) "Authority," the South Dakota Building Authority, a body corporate and politic,
12 organized and existing under chapter 5-12;
- 13 (2) "Bonds," bonds, bond anticipation notes, notes, certificates of ownership or
14 indebtedness, or other obligations issued, incurred, or otherwise created under the
15 authority of this Act and payable directly or indirectly out of or representing an

1 interest in tobacco settlement revenues or other rights under or with respect to the
2 master settlement agreement;

3 (3) "Corporation," the special purpose body corporate and politic established by the
4 authority by resolution as provided in section 3 of this Act;

5 (4) "Development programs," any program described in section 13 of this Act;

6 (5) "Master settlement agreement," the master settlement agreement entered into on
7 November 23, 1998, by attorneys general from the several states (including the State
8 of South Dakota) and various tobacco companies, as now or hereafter amended,
9 supplemented, or restated;

10 (6) "Master settlement escrow agent," the escrow agent under the master settlement
11 agreement;

12 (7) "Net proceeds of bonds," the original proceeds of bonds issued under this Act less any
13 amounts applied or to be applied to pay transaction and administrative expenses and
14 to fund any reserves deemed necessary or appropriate by the corporation, but does
15 not include any investment earnings realized thereon;

16 (8) "Net proceeds of sale of tobacco settlement revenues," the net proceeds of bonds plus
17 any residual interest in tobacco settlement revenues received or to be received by the
18 State of South Dakota from time to time as a result of any sale, conveyance, or other
19 transfer authorized in section 2 of this Act, but does not include any investment
20 earnings realized thereon;

21 (9) "Permanent tobacco settlement development trust fund," the State of South Dakota
22 permanent tobacco settlement development trust fund created by section 10 of this
23 Act;

24 (10) "Permitted investments," any investment authorized by §§ 4-5-23 and 4-5-26 together

1 with noncollateralized direct obligations of any bank or savings institution, insurance
2 company, or bank or insurance holding company if the institution or holding company
3 is rated in the highest four classifications by at least one standard rating service and
4 any bond, note, or other obligation of any state or any agency, authority, or other
5 instrumentality of any state or political subdivision thereof if the bond, note, or other
6 obligation is rated in the four highest classifications established by at least one
7 standard rating service;

8 (11) "Residual interest in tobacco settlement revenues," any tobacco settlement revenues
9 not required to pay principal or interest on bonds or administrative or transaction
10 expenses of the corporation or authority or to fund reserves or other requirements
11 relating to bonds issued, incurred, or otherwise created under this Act;

12 (12) "Tobacco settlement residual fund," the tobacco settlement residual fund created by
13 section 11 of this Act;

14 (13) "Tobacco settlement revenues," all of the amounts now or hereafter payable to the
15 State of South Dakota under or in connection with the master settlement agreement;

16 (14) "Tobacco development interest fund" the fund created by section 12 of this Act.

17 Section 2. At any one time or from time to time, all or any portion of the right, title, and
18 interest of the State of South Dakota in, to, and under the master settlement agreement,
19 including the right to receive and collect tobacco settlement revenues, may be sold, conveyed,
20 or otherwise transferred by the state to the authority or to a corporation established by the
21 authority under this Act in exchange for the net proceeds of bonds and a right to the residual
22 interest in tobacco settlement revenues. The net proceeds of bonds shall be deposited to the
23 permanent tobacco settlement development trust fund, and the residual interest in tobacco
24 settlement revenues shall be deposited to the tobacco settlement residual fund. Any sale,

1 conveyance, or other transfer authorized by this section shall be evidenced by an instrument or
2 agreement in writing signed on behalf of the state by the Governor. The Governor shall file a
3 certified copy of the instrument or agreement with the Legislature promptly upon execution and
4 delivery thereof. The instrument or agreement may include an irrevocable direction to the master
5 settlement escrow agent to pay all or a specified portion of amounts otherwise due to the State
6 of South Dakota under or in connection with the master settlement agreement, including, without
7 limitation, all or any portion of tobacco settlement revenues directly to or upon the order of the
8 authority or corporation, as the case may be, or to any escrow agent or any trustee under an
9 indenture or other agreement securing any bonds issued, incurred, or created under this Act. The
10 irrevocable direction to the master settlement escrow agent may include the direction to pay any
11 residual interest in tobacco settlement revenues initially to or upon the order of the authority or
12 corporation or to any escrow agent or any trustee under an indenture or other agreement
13 securing any bonds. Upon the filing of a certified copy of the instrument or agreement by the
14 Governor, the sale, conveyance, or other transfer of rights under or with respect to the master
15 settlement agreement, including the right to receive the tobacco settlement revenues, shall, for
16 all purposes, be a true sale and absolute conveyance of all right, title, and interest therein
17 described in accordance with the terms thereof, valid, binding, and enforceable in accordance
18 with the terms thereof and such instrument or agreements and any related instrument, agreement,
19 or other arrangement, including any pledge, grant of security interest, or other encumbrance
20 made by the corporation or the authority to secure any bonds issued, incurred, or created by the
21 corporation or the authority, are not subject to disavowal, disaffirmance, cancellation, or
22 avoidance by reason of insolvency of any party, lack of consideration, or any other fact,
23 occurrence, or rule of law. The procedures and requirements set forth in this section shall be the
24 sole procedures and requirements applicable to the sale of the state's rights under the master

1 settlement agreement, including the sale of tobacco settlement revenues, and it is not necessary
2 to satisfy or comply with any other existing law which would otherwise apply to the sale of
3 assets of the state or impose procedures or restrictions with respect thereto.

4 Section 3. That chapter 5-12 be amended by adding thereto a NEW SECTION to read as
5 follows:

6 The authority may establish by resolution a special purpose corporation which shall be body
7 corporate and politic and instrumentality of, but having a legal existence independent and
8 separate from, the State of South Dakota and the authority. The corporation shall be established
9 for the express limited public purposes set forth in this Act and no part of the net earnings of the
10 corporation shall inure to any private individual.

11 The corporation shall be governed by a board consisting of the members of the authority and
12 two additional persons appointed by the Governor, which two additional members shall be
13 independent from the state. The resolution establishing the corporation shall serve as the charter
14 of the corporation and may be amended from time to time by the authority, but the resolution
15 shall at all times provide that the power and the authority of the corporation shall be subject to
16 the terms, conditions, and limitations of this Act and any applicable covenants or agreements of
17 the corporation in any indenture or other agreement relating to any then outstanding bonds. The
18 corporation may enter into contracts regarding any matter connected with any corporate purpose
19 within the objects and purposes of this Act.

20 The authority and corporation may delegate by resolution to one or more officers or
21 employees of the authority or corporation such powers and duties as it may deem proper.

22 The corporation may issue bonds and secure repayment of the bonds with amounts payable
23 out of tobacco settlement revenues or any other property or funds of the corporation. Bonds
24 issued by the corporation shall be accompanied by an opinion of nationally recognized bond

1 counsel substantially to the effect that interest on the bonds is excludable from the gross income
2 of the bondholder for federal income tax purposes.

3 The corporation may pledge as security for any bonds any rights under the master settlement
4 agreement held by the corporation, including the right to receive or collect tobacco settlement
5 revenues, moneys, or other funds deposited with, payable to or held by or on behalf of the
6 corporation, and the proceeds of the foregoing and any proceeds of bonds. Any right of the state
7 to the residual interest in tobacco settlement revenues shall be, in all respects, junior and
8 subordinate to any such pledge if and to the extent so provided by the terms of any instrument
9 or agreement described in section 2 of this Act and signed on behalf of the state by the Governor.
10 Any such pledge made by the corporation shall be valid and binding from the time the pledge is
11 made. The property, revenues, moneys, and other funds so pledged and thereafter held or
12 received by or on behalf of the corporation shall immediately be subject to the lien of the pledge
13 without any physical delivery thereof or further act; and, subject only to the provisions of prior
14 pledges or agreements of the corporation, the lien of the pledge shall be valid and binding as
15 against the state and all parties having claims of any kind in tort, contract, or otherwise against
16 the corporation irrespective of whether such parties have notice thereof. No ordinance,
17 resolution, trust agreement, or other instrument by which such pledge is created need be filed or
18 recorded except in the records of the corporation.

19 In connection with the issuance of bonds or, at any time with respect to bonds, the
20 corporation may enter into arrangements to provide additional security and liquidity for bonds.
21 The arrangements may include, without limitation, bond insurance, letters of credit, and lines of
22 credit by which the corporation may borrow funds to pay or redeem its bonds and purchase or
23 remarketing arrangements for assuring the ability of owners of the bonds to sell or have
24 redeemed their bonds. The corporation may enter into contracts and may agree to pay fees to

1 persons providing the arrangements, including from bond proceeds.

2 The resolution authorizing the issuance of bonds or the indenture or other agreement
3 approved by the resolution may provide that interest rates may vary from time to time depending
4 upon criteria established by the corporation, which may include, without limitation, a variation
5 in interest rates as may be necessary to cause bonds to be remarketable from time to time at a
6 price equal to their principal amount, and may provide for appointment of a national banking
7 association, bank, trust company, investment banking firm, or other financial institution to serve
8 as a remarketing agent in that connection. The indenture or other agreement with respect to
9 bonds may provide that alternative interest rates or provisions will apply during such times as
10 bonds are held by a person providing a letter of credit or other credit enhancement arrangement
11 for bonds.

12 In connection with bonds under this Act or the investment of proceeds, bonds, or other funds
13 of the corporation, the corporation may enter into contracts that it determines necessary or
14 appropriate to permit it to manage payment or interest rate risk. These contracts may include,
15 but are not limited to, interest rate exchange agreements; contracts providing for payment or
16 receipt of funds based on levels of or changes in interest rates; contracts to exchange cash flows
17 or series of payments; and contracts incorporating interest rate caps, collars, floors, or locks.

18 The corporation may not file a voluntary petition under or be or become a debtor or bankrupt
19 under the federal bankruptcy code or any other federal or state bankruptcy, insolvency, or
20 moratorium law or statute as may, from time to time, be in effect and neither any public officer
21 nor any organization, entity, or other person shall authorize the corporation to be or become a
22 debtor or bankrupt under the federal bankruptcy code or any other federal or state bankruptcy,
23 insolvency, or moratorium law or statute, as may, from time to time be in effect.

24 The corporation may not guarantee the debts of another.

1 The corporation may not be required to file any reports with the state other than those
2 required to be filed with the Legislature by authorities which issue bonds.

3 Except for debts incurred directly by the corporation, no indebtedness, bonds, or obligation,
4 issued, incurred, or created by the State of South Dakota or any state agency or instrumentality
5 may be or become a lien, charge, or liability against the corporation or the property or funds of
6 the corporation.

7 Section 4. That chapter 5-12 be amended by adding thereto a NEW SECTION to read as
8 follows:

9 The purposes of the corporation established by the authority pursuant to this Act are:

- 10 (1) To purchase, acquire, own, pledge, encumber, or otherwise transfer all right, title, and
11 interest of the state in, to, and under the master settlement agreement, including,
12 without limitation, all right, title, and interest to receive or collect tobacco settlement
13 revenues;
- 14 (2) To raise funds through the issuance of bonds or other obligations or evidences of
15 indebtedness or ownership or through the sale, transfer, pledge, encumbrance,
16 securitization, factoring, or other conveyance of the rights described above in
17 subdivision (1) of this section for the purposes of establishing the permanent tobacco
18 settlement development trust fund and as otherwise described in this Act;
- 19 (3) To serve the Legislature by making reports concerning the foregoing;
- 20 (4) To sue and be sued and to prosecute and defend, at law or in equity, in any court
21 having jurisdiction of the subject matter and of the parties;
- 22 (5) To have and to use a corporate seal and to alter the same at pleasure;
- 23 (6) To maintain an office at such place or places as the authority by resolution may
24 designate;

1 (7) To receive funds transferred to it by the authority, the state, or others; and

2 (8) To do all things necessary and convenient to carry out the purposes of this chapter.

3 The corporation shall also be vested with the same power and authority, and shall be subject
4 to the same limitations and conditions, as are applicable to the authority pursuant to §§ 5-12-1.1,
5 5-12-4, 5-12-5, 5-12-8.1, 5-12-22, 5-12-24, 5-12-26, 5-12-27, 5-12-27.1, 5-12-27.2, 5-12-27.3,
6 5-12-27.4, 5-12-27.6, 5-12-28, 5-12-38, 5-12-38.1, and 5-12-40, except such power and
7 authority shall be exercised with respect to and shall be limited to the purposes of the corporation
8 set forth in section 4 of this Act, the final maturity date of any bonds issued, incurred, or created
9 hereunder may not be in excess of forty years for the date of delivery thereof, and the
10 corporation may not engage in any unrelated activities. In addition, the corporation may invest
11 any of its funds in permitted investments.

12 Section 5. That chapter 5-12 be amended by adding thereto a NEW SECTION to read as
13 follows:

14 No bond of the corporation issued, incurred, or created under this Act may be or become a
15 lien, charge, or liability against the State of South Dakota or the authority, nor against the
16 property or funds of the State of South Dakota or the authority within the meaning of the
17 Constitution or statutes of South Dakota. In no event may any of the funds deposited into the
18 permanent tobacco settlement development trust fund, the tobacco settlement interest fund, or
19 the tobacco settlement residual fund be pledged to secure payment of any bonds issued under the
20 authority of this Act.

21 Section 6. That chapter 5-12 be amended by adding thereto a NEW SECTION to read as
22 follows:

23 The State of South Dakota pledges to and agrees with the holders of bonds issued, incurred,
24 or created under this Act that the state will not limit or alter the rights and powers vested in the

1 corporation and the authority by this Act so as to impair the terms of any contract made by the
2 corporation or the authority with those holders or in any way impair the rights and remedies of
3 those holders until such bonds, together with interest thereon, interest on any unpaid installments
4 of interest, and all costs and expenses in connection with any action or proceedings by or on
5 behalf of those holders are fully met or discharged. In addition, the state pledges to and agrees
6 with the holders of bonds issued, incurred, or created under this Act that the state will not limit
7 or alter the basis on which tobacco settlement revenues that have been sold pursuant to this Act
8 are to be paid to the corporation or the authority so as to impair the terms of any such contract.
9 The corporation and authority each may include these pledges and agreements of the state in any
10 contract with the holders of bonds issued, incurred, or created under this Act.

11 Neither the State of South Dakota nor the authority is liable on bonds issued, incurred, or
12 created under this Act, those bonds may not be a debt of the state or the authority, and this Act
13 may not be construed as a guarantee by the state or the authority of the debts of the corporation.
14 The bonds shall contain a statement to this effect on the face of the bonds.

15 Section 7. That chapter 5-12 be amended by adding thereto a NEW SECTION to read as
16 follows:

17 The authority is not liable for any bond issued, incurred, or created by the corporation under
18 this Act or for any act or failure to act of the corporation. The corporation may not be liable for
19 any obligation of the South Dakota Building Authority or for any act or failure to act by the
20 building authority.

21 Section 8. That chapter 5-12 be amended by adding thereto a NEW SECTION to read as
22 follows:

23 The corporation is hereby declared to be performing a public function on behalf of the state
24 and to be a public instrumentality of the state. The income of the authority and the corporation,

1 and all properties at any time owned by the authority and the corporation, are exempt from all
2 taxation in the State of South Dakota. In addition, the corporation is exempt from all filing,
3 reporting, and similar requirements otherwise applicable to nonprofit and other corporations.

4 For purposes of chapter 47-31A and any amendment thereto and substitution therefor, bonds,
5 notes, certificates, or other obligations issued, incurred or created by the corporation under this
6 Act shall be deemed to be securities issued by a public instrumentality of the State of South
7 Dakota.

8 Section 9. That chapter 5-12 be amended by adding thereto a NEW SECTION to read as
9 follows:

10 The corporation may employ attorneys, accountants, tobacco industry consultants, and
11 financial experts, managers, and such other employees and agents as may be necessary in its
12 judgment and to fix their compensation.

13 Section 10. The permanent tobacco settlement development trust fund is hereby established
14 in the state treasury as a special trust fund. That portion of the net proceeds of sale of tobacco
15 settlement revenues which is derived from the net proceeds of bonds shall be deposited in the
16 permanent tobacco settlement development trust fund. In addition, any residual interest in
17 tobacco settlement revenues shall, upon receipt by the state, be deposited in the tobacco
18 settlement residual fund. The principal of the permanent tobacco settlement development trust
19 fund may not be expended except for costs and expenses incurred in investing or otherwise
20 administering the permanent tobacco settlement development trust and its assets. The amounts
21 in the permanent tobacco settlement development trust fund shall be state public funds within the
22 meaning of chapter 4-4 and shall be invested in permitted investments and otherwise in
23 accordance with §§ 4-5-23 and 4-5-26. All investment earnings from the permanent tobacco
24 settlement development trust fund shall be transferred to and deposited in the tobacco

1 development interest fund on a period basis no less frequently than annually.

2 Section 11. The tobacco settlement residual fund is established in the state treasury. The
3 amounts received by the state pursuant to any residual interest in tobacco settlement revenues
4 shall, upon receipt, be transferred to and deposited in the tobacco settlement residual fund. The
5 amounts in the tobacco settlement residual fund shall be state public funds within the meaning
6 of chapter 4-4 and shall remain in such fund until appropriated by the Legislature. The amounts
7 in the tobacco settlement residual fund shall be invested in permitted investments or otherwise
8 in accordance with §§ 4-5-23 and 4-5-26.

9 Section 12. The tobacco development interest fund is established in the state treasury. The
10 amounts in the tobacco development interest fund shall be state public funds within the meaning
11 of chapter 4-4 and shall remain in the fund until appropriated by the Legislature. The amounts
12 in the tobacco development interest fund shall be invested in permitted investments or otherwise
13 in accordance with §§ 4-5-23 and 4-5-26.

14 If in order to obtain or preserve any exclusion of interest on bonds from gross income of the
15 holders thereof for purposes of federal income taxation, the corporation or authority enters into
16 any agreement or covenant with the holders of bonds (or the trustee or other fiduciary acting on
17 behalf of or for the benefit of holders of bonds) that imposes restrictions or conditions on the
18 investment, use, expenditure, or other application of the proceeds of bonds issued, incurred, or
19 created under this Act, including any investment earnings thereon (whether while on deposit in
20 the permanent tobacco settlement development trust fund, the tobacco development interest fund
21 or otherwise), then the state and each agency, authority, or other body politic of the state or
22 acting on behalf of the state, shall observe and fully honor each such agreement, covenant, or
23 other restriction or condition with respect to investment, use, expenditure, or application thereof.
24 The State of South Dakota pledges to and agrees with the holders of bonds issued, incurred, or

1 created under this Act that the state will not invest, use, expend, or otherwise apply such
2 proceeds of bonds and any other amounts so as to impair the terms of any such agreement or
3 covenant made by the corporation or authority with any such holders (or trustee or other
4 fiduciary) or in any way impair the exemption or exclusion of interest on any such bonds from
5 federal income taxation. The corporation and authority each may include these pledges and
6 agreements of the state in any contract with the holders of bonds issued, incurred, or created
7 under this Act.

8 Section 13. It is the intention of this Legislature that funds deposited in the tobacco
9 development interest fund and the tobacco settlement residual fund be expended for:

- 10 (1) Grants for college scholarships designed to encourage and reward postsecondary
11 academic excellence;
- 12 (2) Grants designed to encourage and reward academic excellence in primary and
13 secondary education;
- 14 (3) Grants designed to reduce the use of tobacco products by our state's citizens; and
- 15 (4) Grants enacted pursuant to separately enacted statutes which will implement
16 development programs intended to provide for the health, welfare, and prosperity of
17 the State of South Dakota and its residents.

18 Any grant or development program, not expressly provided for in this section, shall be
19 established by a separately enacted statute which makes express reference to this Act; and the
20 terms and conditions of such program, which shall be designed to provide for the health, welfare,
21 and prosperity of the State of South Dakota and its residents, shall be specified in such statute.
22 Any such statute shall expressly incorporate any agreements, covenants, or restrictions described
23 or referred to in or by sections 6 and 12 of this Act and any investment, use, expenditure, or
24 other application of moneys described in section 12 of this Act shall be expressly subject to and

1 in full compliance with the agreements, covenants, restrictions, and conditions imposed by the
2 terms of section 12 of this Act.

3 Section 14. Whereas, this Act is necessary for the support of the state government and its
4 existing public institutions, an emergency is hereby declared to exist, and this Act shall be in full
5 force and effect from and after its passage and approval.